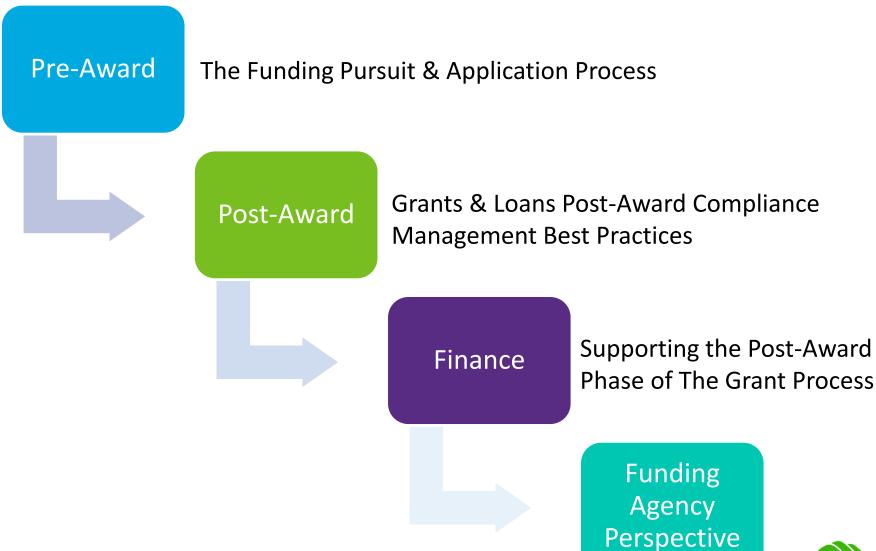


# Pre-Conference A: Oh No, Another Grant! Now What?

2020 CSMFO Annual Conference Anaheim, CA January 28, 2020

# Agenda







# Pre-Award

Bonnie Wright, Grants & Loans Manager

# **Pre-Award Topics**

- **→**Planning
- Research
- ➤ Building Relationships
- ➤ Grant Pursuit Process
- ➤ Overview: Keys to Funding Successes



## **Planning**

Projects are more likely to be funded when agency and organization objectives are in agreement





# **Planning**

- Objectives
  - Identify strategic goals of your organization. What do you need to fund? (Example: CIP projects/programs)
    - Seek external funding programs whose priorities align with goals and objectives of project funding pursuit
  - Don't limit research to obvious external funding resources (Example: State, Federal only)
    - Think outside the box
      - Consider dissecting projects/programs in phases to capitalize on multiple grant opportunities





## Planning Grant Pursuit Process

Start funding pursuit early



- Align potential eligible project/programs with external funder priorities
- Present to stakeholder team (Example: senior management Grants & Loans Committee)

Determine competitive strength and compliance measures eligibility



# Competitive Strength

Funding program priorities and objectives

Consideration of highest ranking weighted criteria

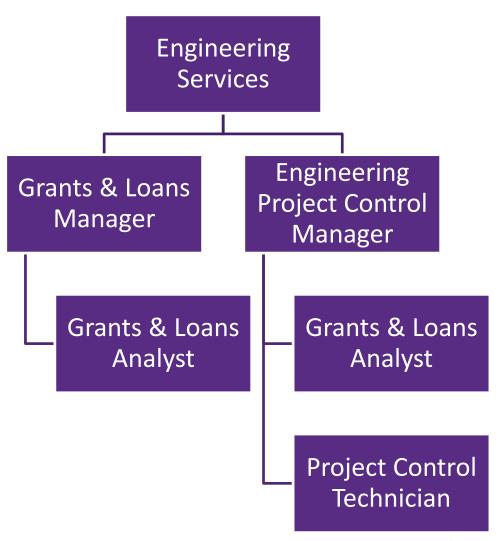
**Financial Contribution** 



#### **Grant Team**

Board of Directors

General
Manager





## Grant Team, continued





# Planning Grant Pursuit Process

#### Schedule

– Does the anticipated project/program schedule comply with funding program requirements?

## Cost Considerations



- Is funding cost-effective to pursue?
  - Will reporting and compliance efforts end up costing more than (or close to) what you receive in funding in the long run?
  - Can you afford matching funds?
    - Are there waiver opportunities for matching funds to consider?



## Planning Grant Pursuit Process, continued

- Early engagement with internal and external stakeholders to include
  - Post-award team
  - Approval from senior management to pursue
- Make contact early on with funding program contacts to determine viability of project/program



#### Research

Project consideration and funding research for external funding (go or no-go pursuit)





**Application Process** 



## Pursue Funding / Research

- External funding opportunities available through:
  - Funding Agency Contacts
  - Funding Fairs
  - Funding Agency Program Announcements
  - Online Research Tools, such as eCivis
  - CFDA
  - Grants.gov
  - Foundation Directory
  - Congressional Office
  - Federal Registry



## Pursue Funding / Research

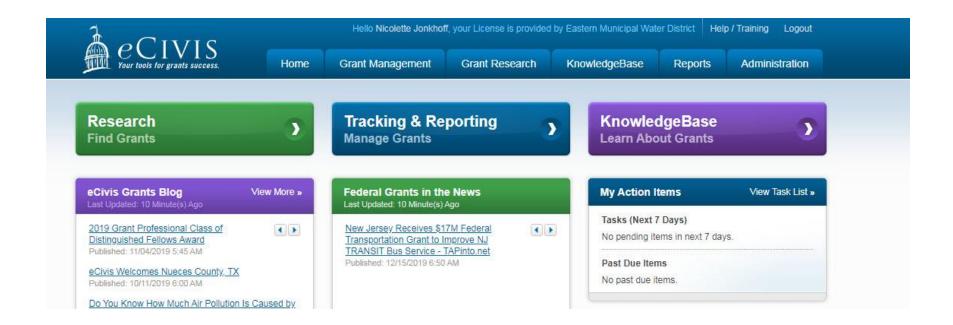
 Look to Federal Registry to determine amount of funding for programs that sets the stage for priority funding allocations

- Consider external research tools available to facilitate your research, such as:
  - Grant Station
  - Grant Professionals Association (GPA)
  - eCivis



#### eCivis Research Tool

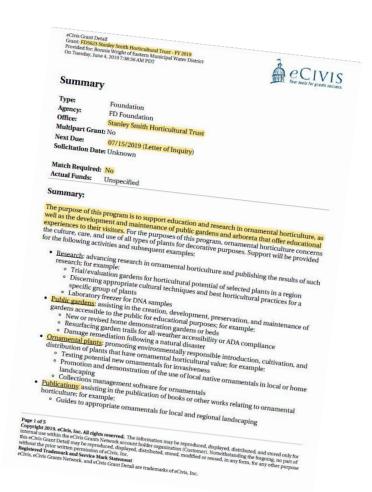
One example is <u>eCivis</u>





#### eCivis Research Tool

- Summaries includes:
  - Program Summary
  - Eligibility
  - Financial
  - Program Contact
  - Program Notice of Funding Announcement (NOFA)





#### eCivis Section: Summary

eCivis Grant Detail

Grant: FD5623 Stanley Smith Horticultural Trust - FY 2019

Provided for: Bonnie Wright of Eastern Municipal Water District

On Tuesday, June 4, 2019 7:38:56 AM PDT



#### Summary

**Type:** Foundation

**Agency:** FD Foundation

Office: Stanley Smith Horticultural Trust

**Multipart Grant:** No

Next Due: 07/15/2019 (Letter of Inquiry)

Solicitation Date: Unknown

**Match Required:** No

**Actual Funds:** Unspecified



## eCivis Section: Summary

#### **Summary:**

The purpose of this program is to support education and research in ornamental horticulture, as well as the development and maintenance of public gardens and arboreta that offer educational experiences to their visitors. For the purposes of this program, ornamental horticulture concerns the culture, care, and use of all types of plants for decorative purposes. Support will be provided for the following activities and subsequent examples:

- Research: advancing research in ornamental horticulture and publishing the results of such research; for example:
  - o Trial/evaluation gardens for horticultural potential of selected plants in a region
  - Discerning appropriate cultural techniques and best horticultural practices for a specific group of plants
  - Laboratory freezer for DNA samples
- <u>Public gardens</u>: assisting in the creation, development, preservation, and maintenance of gardens accessible to the public for educational purposes; for example:
  - New or revised home demonstration gardens or beds
  - Resurfacing garden trails for all-weather accessibility or ADA compliance
  - Damage remediation following a natural disaster
- <u>Ornamental plants</u>: promoting environmentally responsible introduction, cultivation, and distribution of plants that have ornamental horticultural value; for example:
  - Testing potential new ornamentals for invasiveness
  - Promotion and demonstration of the use of local native ornamentals in local or home landscaping
  - Collections management software for ornamentals
- <u>Publications</u>: assisting in the publication of books or other works relating to ornamental horticulture; for example:
  - Guides to appropriate ornamentals for local and regional landscaping



## eCivis Section: Eligibility

#### **Eligibility/Application**

#### **Eligibility Notes:**

Eligible applicants are organizations recognized as 501(c)(3) public charities or tax-exempt government entities, such as:

- · Botanical gardens
- Arboreta
- · Colleges and universities

Organizations may submit only one letter of inquiry (LOI) per year. If the LOI is declined, another LOI may not be submitted, even if it is for a different project.

Only one proposal per organization or fiscal sponsor may be submitted. An organization is defined by the unique tax ID/EIN associated with the proposal, and by the project or program that would receive the award.

Different campuses of a university system are excluded from the one proposal per organization restriction, but this exemption applies only to geographically separate campuses, not separate units, offices, departments, or programs of a single campus. Refer to page 1 of the CollegeUniversityEligibility file for additional college and university eligibility guidelines.

Organizations may receive an award no more than every other year. To be eligible, previous award recipients must have submitted a report for any previous award by April 30, 2019.



#### eCivis Sections: Eligible Applicants, Application Notes

#### **Eligible Applicants:**

Local Government
Academic Institutions
Non Profits
State Government

#### **Application Notes:**

Mandatory letters of inquiry (LOIs) must be submitted by **July 15, 2019**.

Applicants are required to complete an eligibility quiz online at *smithht.org/grant-seekers/start-here* prior to submitting an LOI. Eligible applicants will be directed to the online LOI.

The contents of the LOI will be made available upon initiation of the online process.

Applicants that submit successful LOIs will be invited to submit full proposals, which must be received by August 15, 2019.

Refer to the NOFA file for additional application information.



#### eCivis Sections: Financial, Match Notes

#### **Financial**

Match

No

Required:

Unspecified

**Award Range:** 

**Actual Funds:** 

\$25,000 (Max)

**Number of Awards:** 50 (Estimated)

**Annual Giving:** 

\$638,100

#### **Match Notes:**

There are no stated matching requirements for this program.



#### eCivis Sections: Contact, Contact Notes

#### **Contact:**

Tom Daniel Grants Director tdaniel@smithht.org

Program Staff (415) 332-0166 grants@smithct.org

#### **Contact Notes:**

Questions should be directed to the program contacts provided.

Letters of inquiry (LOIs) must be submitted online at *smithht.org/grant-seekers/start-here* following completion of an eligibility quiz.

The agency address provided is for reference purposes only.

Information regarding the funding agency's board of trustees can be found online at *smithht.org/about-the-trust/trustees-and-staff*.



#### eCivis Section: Files, File Notes

#### Files:

#### **Downloadable Pre-Award Files:**

NOFA File: FD5623\_NOFA\_FY2019.pdf - 481.3 Kb

Other Pre-Award File: FD5623\_FAQ\_FY2019.pdf - 519.6 Kb, FD5623\_CollegeUniversityEligibility\_FY2019.pdf - 100.0 Kb

#### **Downloadable Post-Award Files:**

Award File: FD5623\_Award\_FY2019.pdf - 1.1 Mb

#### **File Notes:**

The NOFA file contains detailed program information and application guidelines. The FAQ file contains a list of answers to frequently asked questions regarding this program. The CollegeUniversityEligibility file contains additional eligibility guidelines for college and university applicants. The Award file contains information on previous award recipients.





# **External Funding Administration Checklist**

# Checklist: Project / Program Analysis

	RESPONSIBLE PARTIES  ACTION ITEM PROJECT / PROGRAM ANALYSIS  Identify External Funding Opportunity (If researched by District staff, notify Grants Manager)  Review and Identify Project for Eligibility Grant Manager & Grant Manager & Grant Manager  Present to Grants & Loans Committee for application consideration  Coordinate Opportunity with appropriate department  Contact funding program contact for additional information and project consideration eligibility  Contact funding program contact for additional information and project consideration Grant Manager  Schedule Project Funding Review Team meeting to determine pursuit of funding.  Review Team includes but not limited to: Finance Engineering  PRIMARY SECONDARY DATE X  PRIMARY SECONDARY DATE X  PRIMARY SECONDARY DATE X  Postor Manager & District Staff  Grant Manager & District Staff  Grant Manager & Grant Analyst				
	ACTION ITEM	PRIMARY	SECONDARY	DATE	X
	PROJECT / PROG	RAM ANALYSIS			
1.	(If researched by District staff, notify Grants	and the second second second second second second second	District Staff		
2.	Review and Identify Project for Eligibility	The state of the s	District Staff		
3.	Discuss with project staff	Grant Manager			
4.		Grant Manager			
5.	1001 (6) (6) (7) (7)	Grant Manager	Grant Analyst		
6.	information and project consideration	Grant Manager			
7.	The state of the s	Grant Manager	Grant Analyst		
8.	meeting to determine pursuit of funding.  Review Team includes but not limited to:	Grant Manager	Grant Analyst		
9.	Notify <u>Grants &amp; Loan Committee</u> of intended Application and approval	Grant Manager	Grant Analyst		



# **Checklist: Application**

	APPLICATION				
10.	Determine if Application is to be completed by:  a) In-house staff or  b) Outside consulting firm	Grant Manager and/or Project Manager	District Staff and Review Team		
11.	Prepare Board Letter and/or Resolution and prepare Application Checklist	Grant Manager Grant Analyst or	Project Manager		
12.	Present Filing of Application and Board Letter and/or Resolution(s) to Appropriate <u>Board</u> <u>Committee</u> for approval	Grant Manager	Project Manager		
13.	Obtain Project Letters of Support if needed (i.e. Legislators, Municipalities, Cities, etc.) to be included in Application package	Grant Manager	Grant Analyst/ Government Affairs		
14.	Prepare Application Checklist and schedule consultant/staff application "kick off" meeting	Grant Analyst			
15.	Route Draft Application for review to include: Compliance division and stakeholders or Schedule <u>Review Team</u> Meeting.	Grant Manager	Grant Analyst		



# **Checklist: Approval**

		RESPONSIBI	E PARTIES	COMPLETED	
	ACTION ITEM	PRIMARY	SECONDARY	DATE	Х
	APPI	ROVAL			
16.	Review Draft Application no later than 5 days before deadline	Grant Manager	Compliance Team Project Manager		
17.	Approval of Final Application for Submittal	Grant Manager/Project Manager	Compliance Team		
18.	Submit Completed Grant & Loan Project Entry Form to Grant Manager	Project Manager	Stakeholder Staff	40	23
19.	Submit Application	Grant Manager/ Consultant	Grant Analyst		
20.	Forward Submittal Confirmation to Grant Manager (i.e. from www.Grants.gov)	Grant Analyst	Project Manager		
21.	Track Application status	Grant Manager	Grant Analyst		
22.	Notification of Award status	Grant Manager/ Project Manager	Compliance Team & Stakeholders		
23.	Receipt of Funding Agreement. Forward copy to Stakeholders to Review & Approval	Grant Manager	Grant Analyst		
24.	Prepare Funding Agreement Checklist and Schedule Review Team Meeting	Post Award Administrator			
25.	Document Receipt of Review Team feedback and/or Concerns and forward to Grant Manager	Post Award Administrator	1		
26.	Receive feedback from review team and seek clarifications from funding agency as needed	Grant Manager			3
27.	Once approved by stakeholders, forward to General Manager to execute Agreement	Grant Manager			23
28.	Prepare required documents for Fully Executed Agreement:  a. Signature pages  b. Legal Opinion Letters	Grant Manager			
29.	Forward Signature/Legal Opinion letters and Post Award Contact Info to funding agency	Grant Manager	Grant Analyst		
30.	Transfer Fully Executed Agreement to Post Award Administrator for continued compliance	Grant Manager	Grant Analyst	i c	

Post Award Engagement



# **Checklist: Compliance**

		RESPONSIB	LE PARTIES	100 33	
	ACTION ITEM	PRIMARY	SECONDARY	DATE	Х
	COMP	LIANCE			
31.	Comply with all Agreement Terms and Conditions - Ongoing	Post Award Administrator Engineering Services/ Conservation			
32.	Prepare and Submit Reimbursement Claims- Ongoing	Post Award Administrator Engineering Services/ Conservation			
33.	Comply with Reporting requirements-Ongoing	Post Award Administrator Engineering Services/ Conservation			
34.	Support Annual Single Audit (if applicable)	Post Award Administrator/ Finance			



## **Building Relationships**

- Get to know funding program contacts
- Ask questions
  - How competitive is your project/program?
  - If applicable, meet in person to discuss project/program and anticipated application
- Obtain funders support early
- Who are other potential project partners?



#### **Grant Pursuit Process**

- Determine internal or consultant grant services participation
- Develop <u>Application Checklist</u> identifying:
  - Required information for application
  - Responsible party
  - Date due



- Schedule on-going grant coordination meetings with stakeholders
  - Kick-off meeting with funders, if applicable
- Communicate with funding program contact during application process



# DRINKING WATER (CONSTRUCTION) SRF WITH STATE WATER RESOURCES CONTROL BOARD

#### **Application Checklist**

**Consultant:** 

**EMWD Contact Person:** 

Drinking Water Contact: (916) 327-9978 or <a href="mailto:DrinkingWaterSRF@waterboards.ca.gov">DrinkingWaterSRF@waterboards.ca.gov</a>

Resolutions required: 1) Resolution of Authorized rep. General Pkg 2) Resolution/Minutes approving the CEQA Docs E7 3) Reimbursement Resolution F4 4) Resolution designating Authorized rep. F6a 5) Dedicated fund Source & Pledging F8

Certifications needed: 1) Cert. for Compliance w/ Water Metering form T2a 2) Water system permit T3 3) Technical, Managerial & Financial (TMF) Assessment T4

Item	Description	Primary Responsibility	Status	Done	Submitted to SWRCB
GENERAL INFORMATION PA	CKAGE				
Section I	Type of Assistance Requested				
	Estimated Amount Requesting \$ Project Title				
Section II	Applicant Info				
Authorized Rep, Title Resolut	ion		Need signature		
Section III	Project Info and Proposed Schedules				
NPDES Permit or WDR No. (if applicable)	Page 1 of 3; (if applicable)				
Current Year Est. <b>Population</b>					
of proposed project service					
area					
Project Schedule					
	General Info Package				
	1) Tech Package				
	Environmental Package				
	Financial Security Package				
	Complete Project Plans & Specs				



#### **Grant Pursuit Process**

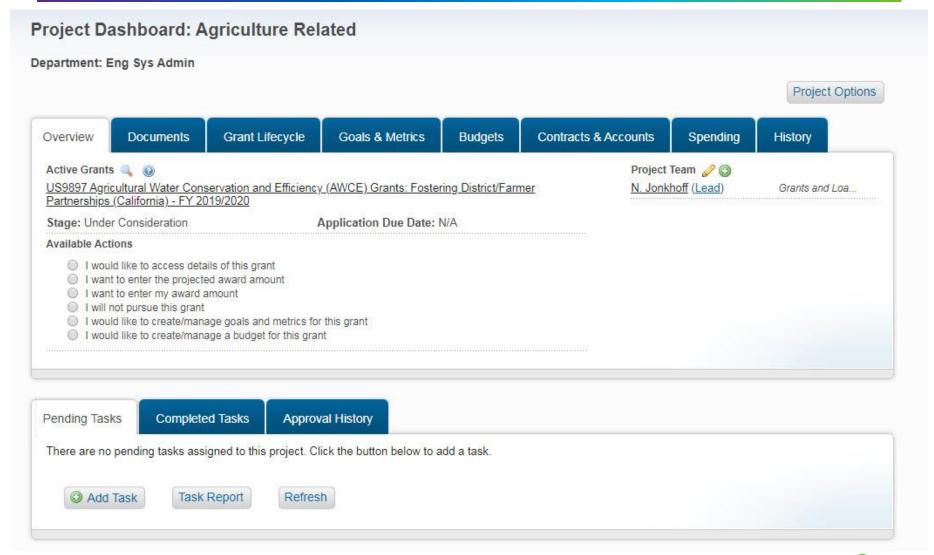
- Kick-off meeting with internal stakeholders and/or grant services consultant to determine expectations
- Complete application one week prior for review with stakeholder team before submittal
  - Team Effort



- Submit application 1-2 days prior to due date
- Provide prompt responses to funding agency questions as necessary
- Develop internal Grant Management Tracking Tool



## eCivis Grant Management Tool Example





#### **EMWD**

- In FY17/18, staff:
  - Evaluated over 1,900 funding opportunities in support of Capital Improvement Program and Strategic Plan
  - Presented 28 Opportunities to the Grants and Loan Committee which includes executive staff from all affected Departments
  - 19 funding opportunities that aligned with District priorities were pursued
    - 16 projects were awarded totaling over \$136M



# Overview: Keys to Funding Successes

- Develop and maintain strong relationships with funding agency contacts
- Align planned projects to funding opportunities
- Communicate project vision and strategy to funders to determine viability of project early on
- Engage all internal team members during pre and post-award management process



#### Keys to Funding Successes, continued

Start funding pursuit early in the project planning phase

Set realistic expectation and terms

Understand ALL compliance measure requirements

Commit to a successful project or program







### **Contact Information**

Bonnie Wright Grant & Loan Manager Phone Number (951) 928-3777 Ext. 4323

Email: wright@emwd.org



# Grants & Loans Post-Award Compliance Management Best Practices

Rania Odenbaugh, County of Riverside Executive Office Principal

#### **Post-Award Topics**

- External Funding Strategy
- Effective Post-Award
- Infrastructure Needed for Post-Award Execution
- External Funding Pursuit
- Post-Award Compliance Management
- Funding Agreement Review Process
- What are Reimbursement Requests?
- Successful Compilation and Preparation of Reimbursement Requests
- Proactive Disadvantaged Business Enterprise Outreach Management (DBE), American, Iron and Steel (AIS) and Labor Compliance (depending on the source of funding)
- Compliance Provisions
- Agency Audits



### **External Funding Strategy**





### What are the Key Success Factors of an effective Post-Award Administration Program?

- ✓ Solid business relationships with the funding agencies
- ✓ Clear and collaborative understanding of the funding application
- ✓ Clear and collaborative understanding of the funding agreement
- ✓ Accurate and concise compliance language in our vendors agreements / specifications, as applicable
- ✓ Proactive involvement and oversight of the labor compliance program
- ✓ Proper determination of reasonable and eligible costs
- ✓ Acceptable reimbursement requests
- ✓ Proactive and successful (no finding) audits

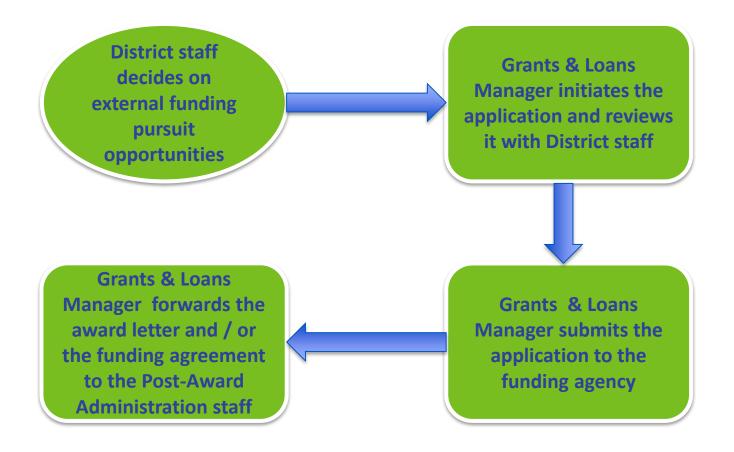


#### Infrastructure Needed for Post-Award Execution

- Accounting System
- Project Accounting
- Labor accumulation
- Allowable Cost
- Indirect rate structures
- Sub-recipient and contractors
- Program Performance
- Preparing for and managing a government audit

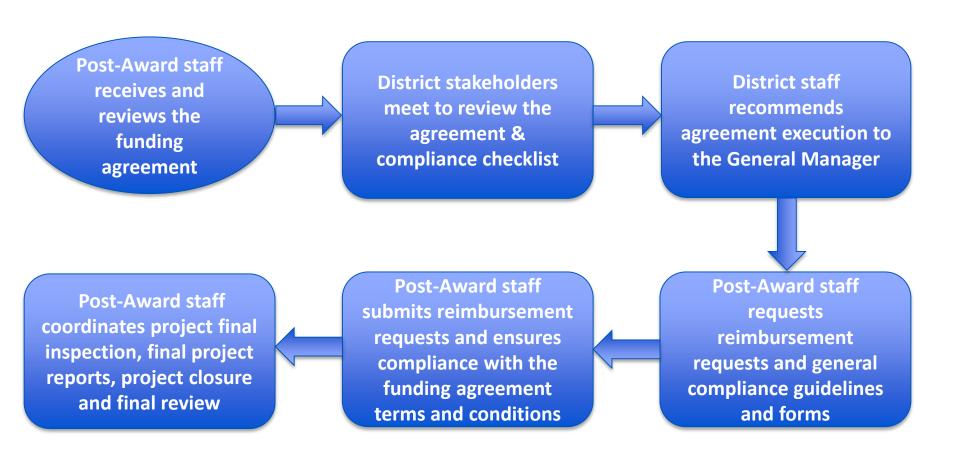


#### **External Funding Pursuit**





#### **Post-Award Compliance Management**





#### **EMWD Funding Agreement Review Process**

#### The Post-Award Administrator(s):

- ✓ Review the funding agreement
- ✓ Prepare a funding agreement checklist
- ✓ Host an internal stakeholders review meeting
- ✓ Seek clarifications, as needed, from the awarding agency prior to the agreement execution
- ✓ Ensure concurrence of all internal stakeholders prior to issuing a recommendation for execution

Item	Agreement Contents	Page #	Required Activity /Action Item	Responsible	Status / Notes
				Party	
	9.4 Report Frequency and Distribution	Page 14	The District commits to submitting the required progress and financial reports on a quarterly basis and in accordance to the table on page 14.	Engineering Systems Management	Reminder milestones shall be added in the Grants & Loan Schedule upon the execution of the agreement



### **Reimbursement Requests**

What are reimbursement requests?

How is a reimbursement request deemed complete?

What are reasonable and eligible costs?

 How effective are our reimbursement best practices?



### **Reimbursement Requests**

- A reimbursement request: Is a document submitted to the awarding agency to request reimbursement of reasonable and eligible accrued expenditures.
- A complete reimbursement request should:
  - Include reasonable and eligible expenditures
  - Include the external funding agencies forms, as applicable
  - Be prepared in accordance to the external funding guidelines, if available
  - Include appropriate supporting documentation (Invoices, Checks, Progress Pay Estimates, 3<sup>rd</sup> Tier Vendors...etc.)
  - Be submitted in accordance with the funding agreement specified frequency

Tip! You could submit a draft disbursement request for the agency's review prior to the first submittal



# What are reasonable and eligible expenditures? (2 CFR 200.405)

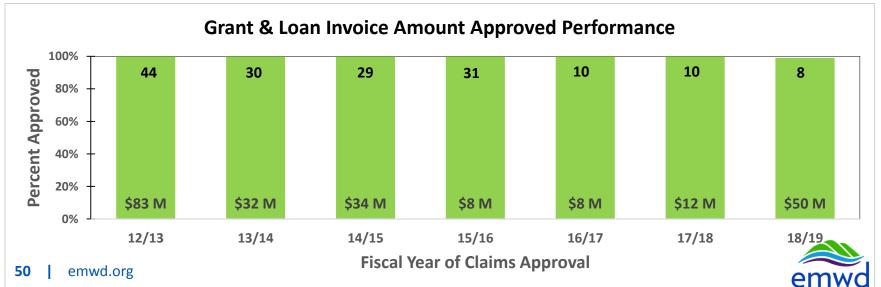
- ✓ It does not exceed the actual amount incurred
- ✓ It was necessary for the overall operation of the project
- ✓ It is comparable to similar goods and services for the geographic area
- ✓ It is in conformance with the expenditures compliance section of the funding agreement
- ✓ It is allowed per "Pre-award Incurrence Costs" statues as listed within the funding agreement

AGENCY	MILEAGE	POSTAGE	PRINTING	TRAVEL	VENDOR MARK-UP	FUNDING APPLICATION
Bureau of Reclamation (USBR)	YES	YES	YES	YES	NO	CHECK WITH AGENCY
State Water Resources Control Board (SWRCB)	YES	YES	YES	YES	NO	NO
Department of Water Resources (DWR)	NO	YES	YES	NO	NO	CHECK WITH AGENCY



# How effective are our reimbursement request best practices?

- What is being measured: The EMWD metric reflects the percentage of external grant and / or loan invoice paid. It tests the District's understanding of eligible costs and our ability to submit accurate invoices to the funding agencies.
- Goal: Secure approval of and payment for 100% of the reimbursement request amount
- Metric: Percentage of grant and loan invoice paid by the funding agencies. EMWD submitted 162 invoices since 2012/13
- Relevance: Reimbursements totaled \$227 Million



### **Disadvantaged Business Enterprise (DBE)**

- What are the objectives of the DBE Program?
- What are DBEs, MBEs and WBEs?
- What are the 6 Good Faith Efforts?
- What are the DBE outreach responsibilities for the Award Recipients?
- What are the DBE Outreach responsibilities for the Prime Contractors / Bidders?
- Prime Contractors/ Bidders DBE Outreach Responsibilities?



#### **Disadvantaged Business Enterprise (DBE)**

The Disadvantaged Business Enterprise (DBE) is an outreach program
designed to increase and encourage the utilization of DBE, MBE and WBE
procurements (EPA) and to ensure non-discrimination in the award of
contracts (40 CFR 33.101).

What are DBEs, MBEs and WBEs? (40 CFR 33.103, 33.202-33.203)

DBE

- Entities owned and/or controlled by a socially and economically disadvantaged individual
- A Small Business Enterprise (SBE)
- Historically Black Colleges and Universities (HBCUs)
- A Historically Underutilized Business (HUB) Zone Small Business Concern, or a concern under a successor program
- •A Labor Surplus Area Firm (LSAF)
- A Small Business in a Rural Area (SBRA)

**MBE** 

 Entities owned and/or controlled by a socially and economically disadvantaged individual that do not fall into the Small Business Enterprise (SBE), Labor Surplus Area Firm (LSAF), Small Business in Rural Areas (SBRA), or Women's Business Enterprise (WBE) categories.

**WBE** 

- •Entities that are at least 51% owned and/or controlled by women (under the 10% and 8% statutes).
- •Women are deemed to be socially and economically disadvantaged individuals.



### Disadvantaged Business Enterprise (DBE) Certifications

- The Small Business Administration (SBA)
- The Department of Transportation (DOT)
- Tribal, State and local Governments
- Environmental Protection Agency (Disabled American Owned Firms, private and voluntary organizations controlled by individuals who are socially and economically disadvantaged, MBE/WBE who can not get certified and WBEs)
- Self-certification is available



# DBE Good Faith Effort (40 CFR 33.301 & 2 CFR 200.321)

- 1. Ensure DBEs are made aware of contracting opportunities to the fullest extent practical by placing DBE's on solicitation lists and soliciting to them
- 2. Make information on forthcoming opportunities available to DBEs through posting solicitations for bids or proposals a minimum of 30 calendar days before the bid closing date
- 3. Consider in the contracting process whether firms competing for large contracts could subcontract with DBE's
- 4. Encourage contracting with a group of DBEs when a contract is too large for one firm to handle
- 5. Use the Services and assistance of the SBA & (/OR) MBDA
- 6. If the Prime Contractor awards subcontracts, require the prime to take the above steps

### **EMWD Good Faith Effort Checklist**

Good Faith Effort (GFE) Package Checklist			
Proj. Title	Spec. No.		
Contractor	Bid Opening Day		
Date GFE Package Rec'd			
Review Date	Reviewed by:		
	Included Y/N	Comments	
Complete Log of DBE Contractors/Suppliers Solicited (includes contact information, documented date of contact, outreach source, contact method and response status)			
Proof of advertisement from a newspaper of general circulation, showing bid solicitation was posted once, 30 days prior to bid opening date.			
Screen shot of solicitation posted on the MBDA and/or SBA websites			
Copies of solicitation emails/faxes sent (and responses if any)			
Copies of responses to bids and/or copies of quotes/bids received (from selected bidders)			
Complete DBE.1 Form Bidders List (can be obtained from bid proposal package)			
Completed and signed EPA Form 6100-3 DBE Subcontractor Performance Form with proof of DBE Certification (from selected bidders)			
Completed and signed EPA Form 6100-4 (DBE Subcontractor Util. Form)			
Package deemed acceptable? (Y/N)			
If no, why?			



#### **Award Recipients DBE REMINDERS**

#### It is the award recipients responsibility to:

- Ensure that ALL 6 good faith efforts (GFEs) are satisfactorily met
- Ensure that the methods used to adhere to the 6 good faith efforts are documented and retained
- Ensure that the DBE and GFE requirements are passed down to all Prime Contractors / bidders
- Request clarification pertaining to any of the DBE / GFE requirements from the funding agency
- **Request DBE guidelines**, if available, from the funding agency
- **Submit Annual DBE Reports**



#### **Prime Contractors / Bidders DBE REMINDERS**

It is the Prime Contractors / Bidders responsibility to:

- Ensure a proper understanding of all the DBE requirements
- Satisfy ALL 6 Good Faith Efforts
- Submit a complete GFE package
- Ask questions!



#### **Key Compliance Provisions**

- Labor Compliance (Davis Bacon and / or State Prevailing Wage)
- Disadvantaged Business Enterprise (DBE)
- American Iron & Steel (AIS)
- Debarment and Suspension Verification
- Signage Requirements
- Job Site Inspections



#### **Audits - Best Practices**

- Prepare for an audit upon receipt of agreement
- Ensure that electronic documents are readily available
- Document policy exceptions
- Request a checklist of auditable sections
- Involve appropriate stakeholders
- Be proactive!



### **Summary**

Ensure proper understanding of the type / source of funding received (Prop. 84, Prop 1, SRF, Non-SRFetc.)
Ensure proper understanding of the funding agreement compliance terms and conditions
Identify reasonable and eligible costs
Include all relevant supporting documentation in the disbursement request
Ensure proper DBE Outreach and retain all outreach documentation
Ensure proper understanding of State and Federal Labor Laws and Regulations
Be prepared for your audits



### Terms Frequently used during this presentation

- CFR: Code of Federal Regulations
- DBE: Disadvantaged Business Enterprise
- GFE: Good Faith Effort
- MBE: Minority Business Enterprise
- **WBE:** Women Business Enterprise
- SBA: Small Business Administration
- MBDA: Minority Business Development Agency
- EPA: Environmental Protection Agency
- SRF: State Revolving Fund
- CWSRF: Clean Water State Revolving Fund
- DWSRF: Drinking Water State Revolving Fund



#### References

- Recipients of CWSRF & DWSRF EPA financial assistants agreements are subject to DBE requirements as listed in 40 CFR 33.102
- Recipients of all other Federal Awards are subject to 2 CFR 200.321
- 2 CFR 200.321 (Federal DBE GFE)
- 40 CFR 33.201 (DBE Certification)
- 40 CFR 33.211, Subpart C (EPA DBE GFE)
- 2 CFR 200.404, 2 CFR 200.405 (Reasonable, Allocable & Eligible Costs)
- www.ecfr.gov





### **Contact Information**

Rania Odenbaugh County of Riverside Executive Office Principal



Wilma T. Garriz, Controller

#### The Finance Department's Role in EMWD's Grant Management:

- Support the District's Engineering Services Group
- Understand grant requirements:
  - Terms and conditions of federal & non-federal awards
  - 2 CFR Part 200: The Uniform Administrative Requirements, Cost Principles and Audit Requirements of Federal Awards (UG)
  - State statutes and regulations
- Account for grant & project expenditures
- Enforce financial policies and procedures, effective internal controls



#### Support the District's Engineering Services Group:

- Attend Stakeholders' meetings
  - Departmental roles & responsibilities are defined at these meetings
  - Grant implementation is documented (Best Practice)
- Provide documentation for grant expenditures & claim payments
- Make grant documentation available and accessible (Best Practice)

#### Understand Grant Requirements:

- Review the terms and conditions of federal and non-federal grant awards
- Complete a grant profile form containing key grant information:
  - Contract number
  - CFDA number
  - Program/Project title
  - Period of grant award
- Reserve requirements, if any



- Understand Grant Requirements (cont'd):
  - Refer to "The Uniform Administrative Requirements, Cost Principles and Audit Requirements of Federal Awards (2 CFR Part 200)" - also referred to as the "UG"
    - Subpart A Acronyms and Definitions
    - Subpart B General Provisions
    - Subpart C Pre Federal Award Requirements
    - Subpart D Post Federal Requirements
    - Subpart E Cost Principles
    - Subpart F Audit of Federal Awards
      - Single Audit:
        - » Annual, at fiscal year end
        - » Auditors review compliance with federal program requirements according to The Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (2 CFR 200, Subpart F, 200.500 – 200.512)
        - » Threshold: \$750,000 in federal expenditures during the fiscal year
        - » Schedule of Expenditures of Federal Awards



- Understand Grant Requirements (cont'd):
  - Auditors review compliance with:
    - » The financial requirements of the federal grant
    - » Internal controls regarding the use of federal grant \$
    - » Expenditures charged to the grant
    - » Cash management
    - » Property & equipment acquisition, management and maintenance
    - » Procurement and bidding process
    - » Time and effort of project staff
    - » Matching requirements
    - » Other requirements



### EASTERN MUNICIPAL WATER DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Federal Agency (Pass-Trough Agency)	CFDA <u>Number</u>	Agency or Pass Thru Number	_	ederal enditure
Environmental Protection Agency				
Passed through the State of California Water Resources Control Board: Recycled Water Supply Optimization Program (TVRWRF Expansion, Reach 4 Recycled Water Booster Station, Solar				
Photovoltaic Renewable Energy Initiave Phase II)	66.XXX	D16-XXX		100,000
Total Environmental Protection Agency - SWRCB		-		100,000
Department of the Interior Bureau of Reclamation				
Outdoor School Water Management Program	15.XXX	RXXX		100,000
Temecula Recycled Water Pipeline	15.XXX	RXXX		100,000
Automated Metering Infrastructure Replacement	15.XXX	RXXX		100,000
Brackish Groundwater Desalter Brine Recovery Demonstration	15.XXX	RXXX		100,000
Residential Spray to Drip Retrofit Program	15.XXX	RXXX		100,000
Total Department of the Interior Bureau of Reclamation				500,000
Total Expenditure of Federal Awards		=	\$	600,000



- **Account for grant and project expenditures:** 
  - Comply with Generally Accepted Accounting Principles (GAAP) (Best Practice)
  - Maintain grant files containing:
    - Grant agreements
    - Claims and payments
    - Year-To-Date grant expenditure reports and all other supporting documentation
  - Complete a Grant Profile Form
  - Account for grant expenditures in the financial system through assigned project numbers
  - Review project and grant status through the District's project tracking application
  - Reconcile grant expenditures with grant claims prepared by the Engineering **Services Group**



- Account for grant and project expenditures (cont'd):
  - Attend monthly meetings with pre-award & post-award staff
    - Pre-award staff provides updates on funding opportunities and status of grant applications
    - Post-award staff provides:
      - Updates on status of grant claims and reporting
      - Updates on status of projects



#### Account for grant and project expenditures – Grant Profile Form:

TVRWFP	Funding Agency:	Federal Agency
R1234567	Pass-Through Agency:	N/A
15.XXX	ARRA Funding:	ARRA 2009
Temecula Valley Recycled Water Pipeline Phase I	Grant/Program Mgr:	Rania Odenbaugh
00/00/00	Federal:	X
00/00/00	State:	
None	Local:	
00/00/00	Close Out Date:	00/00/00
Federal Agency	Agency Financial Contact:	
John Smith	Name:	
123-456-7891	Tel. No.:	
N/A	Fax:	
jsmith@fedagency.gov	Email:	
\$1,000,000.00	Matching Amount:	75% Federal
45186	Project Number(s):	1234567
151xx	(4)	
Revenue	Expense	Grant Balance
		889,164.4
·		645,913.4
11,662.81	11,662.81	634,250.5
12190	Project Number(s):	472069
<u>Billed</u>	<u>Paid</u>	<u>Receivable</u>
110,835.60	110,835.60	-
254,913.81	254,913.81	
	R1234567 15.XXX  Temecula Valley Recycled Water Pipeline Phase I 00/00/00 00/00/00 None 00/00/00 Federal Agency John Smith 123-456-7891 N/A jsmith@fedagency.gov \$1,000,000.00  45186 151xx  Revenue 110,835.60 243,251.00 11,662.81	R1234567       Pass-Through Agency:         15.XXX       ARRA Funding:         Temecula Valley Recycled Water Pipeline Phase I       Grant/Program Mgr:         00/00/00       Federal:         00/00/00       State:         None       Local:         00/00/00       Close Out Date:         Federal Agency       Agency Financial Contact:         John Smith       Name:         123-456-7891       Tel. No.:         N/A       Fax:         jsmith@fedagency.gov       Email:         \$1,000,000.00       Matching Amount:         45186       Project Number(s):         151xx       Expense         110,835.60       110,835.60         243,251.00       243,251.00         11,662.81       11,662.81         12190       Project Number(s):         Billed       Paid         110,835.60       110,835.60

## Finance: Supporting the Post Award Phase of The **Grant Process**

- Enforce financial policies and procedures, effective internal controls:
  - Proper authorization and documentation of expenditures (Best Practice)
  - Effective and strong cash management guidelines (Best Practice)
  - Effective timekeeping system (Best Practice)
  - Effective fixed asset management (Best Practice)
  - Maintain grant records according to the records retention policy: (Best Practice)
    - Award agreements and financial documentation
    - All other documentation as required by the award agreement and the UG





## **Contact Information**

Wilma T. Garriz Controller Phone Number (951) 928-3777 Ext. 4250

Email: garrizw@emwd.org

#### **State Water Resources Control Board**

# Grant and Loan Applications: Funding Agency Perspective



January 28, 2020

Presented by:
Ashley Zellmer

Division of Financial Assistance





## Overview

- Background
- Current Financing
- > The Fundable List
- Project Funding
- Policy Updates
- > Funding Opportunities & Applications



# Background

# Division of Financial Assistance

DFA administers the implementation of State Water Board financial assistance programs, including loan and grant funding for:

- Construction of municipal sewage and water recycling facilities
- Construction of drinking water infrastructure
- Remediation for underground storage tank releases
- Watershed protection
- Nonpoint source pollution control, etc.



https://www.waterboards.ca.gov/water issues/programs/grants loans/



# **DFA Funding Programs**

- Wastewater
  - Clean Water State Revolving Fund (CWSRF)
  - Water Recycling Funding Program (WRFP)
  - Small Community Wastewater Grant (SCG)
- Groundwater Quality Funding
- Storm Water Grant Program
- Drinking Water
  - Drinking Water State Revolving Fund (DWSRF)
  - Drinking Water for Public Schools Grant Program
  - Cleanup and Abatement Interim Emergency Drinking Water
- Orphan Site Cleanup Fund
- Nonpoint source (NPS) Control Program



## Eligible Projects, Applicants, & Costs

- ➤ **Project Types:** Publicly-owned treatment works, nonpoint source projects, national estuary program projects, decentralized wastewater treatment systems, storm water projects, water conservation, watershed projects, energy conservation, water reuse projects, security measures at publicly-owned treatment works, technical assistance
- Applicants: Cities, Counties, Districts, Joint Power Authorities, State Agencies, Non-Profits, Private Entities (Select Categories and Sources), and Tribes
- Costs: Planning, Design, Land Purchase, Construction, Construction Management, Administration, and Value Engineering



# CWSRF Program Background

- Clean Water Act Amendment
- ➤ CWSRF Intended Use Plan
  - > Annual Business Plan
    - Finances (cap. grant, revenue bond, repayments)
    - Staffing Resources
    - Goals/Approach/Requirements
    - Funding Maximums
    - Funding Priority and Process (Fundable List)
- ➤ State loans/grants complement CWSRF funds





# Federal & State Requirements

#### **Federal SRF Funds**

- > EPA Compliance Requirements
  - Submit IUP and Cap Grant Application annually
  - Federal cross-cutters required
    - CEQA-Plus
    - Davis-Bacon (labor) wage requirements
    - Disadvantaged Business Enterprise (DBE)
    - American Iron & Steel (AIS)

### **State Proposition Funds**

- Not subject to EPA compliance requirements
  - Water recycling projects may require additional reporting



# **Current Financing**

## Financial Outlook

- Sustainable CWSRF Loan Capacity
  - Approximately \$1.0 Billion per year
- Complementary Funds
  - Small Community Grant (SCG)
    - Grant and PF = \$78 million
  - Water Recycling Funding Program (WRFP)
    - Grant = \$28 million
    - Loan = \$154 million
- Stormwater
  - Grant = \$11 million
- Groundwater
  - Grant = \$595 million





# Recent Financing: CWSRF & Complementary

	FY15-16	FY16-17	FY17-18	FY18-19*
Number of Agreements	69	110	105	35 (Est)
In millions	\$1,074	\$1,693	1,106	\$450 (Est)

<sup>\*</sup>FY18-19 decrease caused by Fi\$Cal accounting system conversion delays



# **Applications Scored FY19-20**

Application Status	# of Applications	Requested (In millions)
Currently on Fundable List (Rollovers from SFY 2018-19 IUP)	77	\$1,479
New Small SDAC and Small DAC Projects (Automatically Added to Fundable List)	70	\$164
Projects Subject to Scoring (Requesting Placement on the Fundable List)	97	\$5,258
Projects Not Subject to Scoring (Not Requesting Placement on Fundable List)	12	\$219
Total	256	\$7,120



# The Fundable List

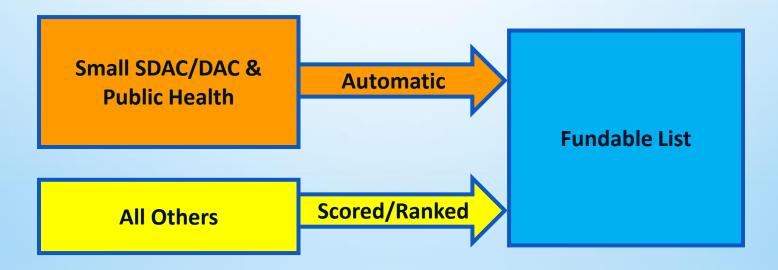
# The Fundable List: Drivers

- Demand on CWSRF has greatly increased (>\$7 billion)
  - Exceeds reasonable ability to execute agreements
  - Long wait time between application and agreement execution
- The Fundable List allows DFA to:
  - Prioritize applications
  - Maintain sustainable finances
  - Provide more timely funding decisions



## **Fundable List Basics**

- Fundable List Identifies Projects DFA Can Finance
  - Only Projects on Fundable List are eligible
    - Small SDAC/DAC and Public Health Projects automatically Fundable
    - All others ranked by "Priority Score"





# **Scoring Essentials**

## Priority Score: sum of three components

- 1. Primary Score project water resource or water quality impact
- 2. Secondary Score applicant or project features
  - i. Climate Change Action Plan or Policy
  - ii. Impact on specific water quality/environmental concerns
  - ii. Match Financing\*
- 3. Readiness Score readiness to proceed; complete application and P&S

#### Maximum Score = 16

- Primary Score (2 9)
- Secondary Score (max 3)
- Readiness Score (max 4)



## Match vs Conventional Financing

	Match	Conventional
Loan Principal Amount (Eligible Project Costs)	\$9,000,000	\$9,000,000
CWSRF Share (Principal)	\$7,500,000	\$9,000,000
Local Share (Principal)	\$1,500,000	\$0

Annual Payment to CWSRF Total Payment to CWSRF

(\$300,000) (\$9,000,000) (\$401,849)

(\$12,055,479)



1

Payment = Loan Principal Amount amortized for 30 Annual Payments @ 0% interest rate. The effective interest rate on the CWSRF Share is 1.22%.

Payment = Loan Principal Amount amortized for 30 Annual Payments @ 2.0% Interest Rate.

Assumes Total Payments over 30 years with no early payoff.



## Priority Score Example: Critical improvements at WWTP

Primary Score: Verify the purpose of the project and the resource or impact associated with the project

Project would *prevent* future water quality permit violations

**Primary Score = 6** 

Secondary Score: Verify which secondary characteristic best describes the project

The applicant has adopted a detailed Climate Change Action Plan; the Project would help implement the <u>plan</u>'s objectives

**Secondary Score = 3** 

Readiness Score: Verify the status of the application and Plans & Specifications

Application Status: 100 % complete; Application Readiness = 2 P & S Status: 100% Complete; Construction Readiness = 2

Readiness Score = 4

Priority Score = Primary Score + Secondary Score + Readiness Score



Priority Score = 13

# Developing the Fundable List

- Funding Target
  - 90% → 125% Sustainable Loan Capacity (\$1b)
- Cut-off Score
  - Projects at or above cut-off are fundable
- Potential modifications
  - If Draft Fundable List >125% funding target, partial financing may be applied to large projects





# Cut-off Score: Partial Funding

Cutoff Score	# CW Projects	Est'd Total CWSRF Loan (Millions)	Partial Funding Options
16	0	\$40	<ul><li>Highest Possible Score</li><li>Est'd Loan = Small SDAC/DAC Projects</li></ul>
15	1	\$319	<ul> <li>Fully Fund 1 Project @ 100% of Total Project Costs</li> </ul>
14	10	\$1,250	<ul> <li>Partially Fund 3 Projects @ 52.4% of Total Project Costs</li> </ul>
13	29	\$1,250	<ul> <li>Partially Fund 5 Projects, each &gt; \$90 M,</li> <li>@ 31.2% of Total Project Costs</li> </ul>
12	39	\$1,677	Partially Fund 5 Projects @ 51% of Total     Project Costs



# Fundable List Timeline: Scoring and Developing

#### February - March May December 31 Scores compiled and **Public comments** analyzed to determine cut-Deadline to submit addressed; IUP off score scenarios application for scoring finalized June April **January IUP** Adopted by Board Draft IUP released; DFA staff completes scoring public comment for all funding applications; period open applicants review scoring worksheets



# **Project Funding**

# **Project Funding Process**

**Application Review** 

Initial Agreement

Final Budget Approval

**Construction** 

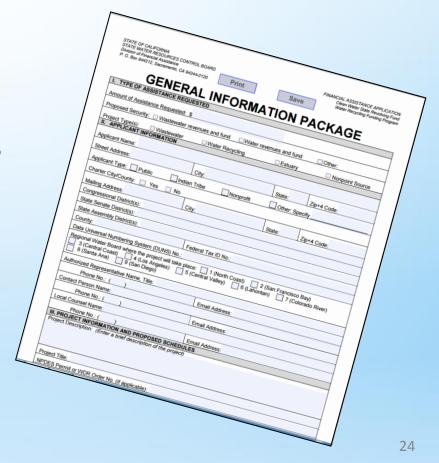
**Project Completion** 



## Financial Assistance Applications

## Complete application consists of four packages:

- General Information Package
- Technical Package
- Environmental Package
- Financial Security Package





## **Application Review**

#### Environmental Review

- Federal agency consultations:
  - U.S. Fish & Wildlife Services (USFWS)
  - CA State Historic Preservation Officer (SHPO), etc.
- <u>CRITICAL</u>: Environmental Review and consultations must be clear before breaking ground

### Financial/Credit Review

Staff review credit worthiness and affordability of project

### Legal Review

 General and bond counsel review - often concurrent with credit review; most legal challenges around existing debt

#### Technical Review

Final review component for technical feasibility



# **Initial Agreement**

- Section Chief Review
  - Final review; application sent to Contracts unit
  - Loan interest rate locked
- Initial Agreement Drafting
  - Contract Unit begins drafting initial agreement
  - Funds are encumbered
- Initial Agreement sent out for signature
  - Applicant signs, returns, DFA Deputy Director signs and initial agreement is executed
- Initial disbursement request eligible
  - Agency may now request planning and design funds





# Final Budget Approval

### Advertising for bid

- Agency advertises Project for bid
- CRITICAL: bid package for federally funded project must include Disadvantaged Business Enterprise (DBE) language, Davis-Bacon wage rates, and American Iron and Steel requirements

### Submit FBA Package

- Technical review
  - If Project costs increase, Agreement is amended
    - May require additional financial/legal review
  - NEW! If no increase in total Project cost, agency will receive letter releasing construction funds





## Construction

### Quarterly Reporting

- Construction progress
- Environmental compliance
- Change orders
- Problems encountered and proposed resolution

#### Disbursements

 Quarterly reports required to disburse construction funds

### Inspections

- Construction
- Davis-Bacon
- American Iron and Steel







# **Project Completion**

- Project Completion Report
  - Description of project and water quality issues addressed
  - Discussion of project's likelihood of success
  - Summary of environmental compliance
- Final Disbursement Request
  - Deadline set in agreement
- Audits
  - State Water Board
  - EPA
  - Department of Finance
- Water Recycling Reporting
  - Required for all projects funded with WR funds
  - Annual reporting for 5 years or until planned RW deliveries are met



# **Policy Updates**

# Recent Policy Updates

- Policy for Implementing the CWSRF
  - Amended December 3, 2019
- Water Recycling Funding Program Guidelines
  - Amended October 16, 2019
- CWSRF Intended Use Plan
  - Updated Annually





## Recent Changes to Policy/Process

- Updated and New Application Forms
- Debt service coverage
  - Increased senior and parity coverage from 1.1 to 1.2 times
  - Lowered subordinate coverage to 1.0 times
- Short-Term Financing Incentive
  - 0.25% reduction for 20-year financing term
- New Eligible Project Costs
  - Replacement of private laterals and recycled water onsite user retrofits (No direct funding to individual property owners)
- Eligible Start Date: construction costs can be eligible starting at Notice to Proceed
  - Fundable List Eligibility <u>does not guarantee</u> executed funding agreement



# Funding Opportunities & Applications

# DFA Funding Opportunities CFCC Funding Fairs

https://www.cfcc.ca.gov/funding-fairs/





## **HOW TO APPLY**



All funding applications accepted online through the Financial Assistance Application Submittal Tool (FAAST):

## https://faast.waterboards.ca.gov/

- If your community has an economic hardship, technical assistance providers may be available to assist with electronic submittal
- FAAST tutorials are available online: http://www.waterboards.ca.gov/videos/faast.shtml





## **Contact Information**

## **Ashley Zellmer**

Project Manager Water Recycling Funding Program (916) 341-5476

Ashley.Zellmer@waterboards.ca.gov







## Questions

### The Grantsmanship Center of Los Angeles



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