CalPERS – the Charted Course Forward for Pensions

2022 CSMFO Annual Conference Michael Cohen, Chief Financial Officer, CalPERS



Key Functions within the ALM Process

Investment Office

Capital Market Assumptions, Strategic asset allocation, Construct candidate portfolios

Financial Office

Process oversight, Board education & facilitation

Office Communications & Stakeholder Relations

Stakeholder engagement, External voice

CalPERS Board of Administration

Determine risk appetite and strategic asset allocation

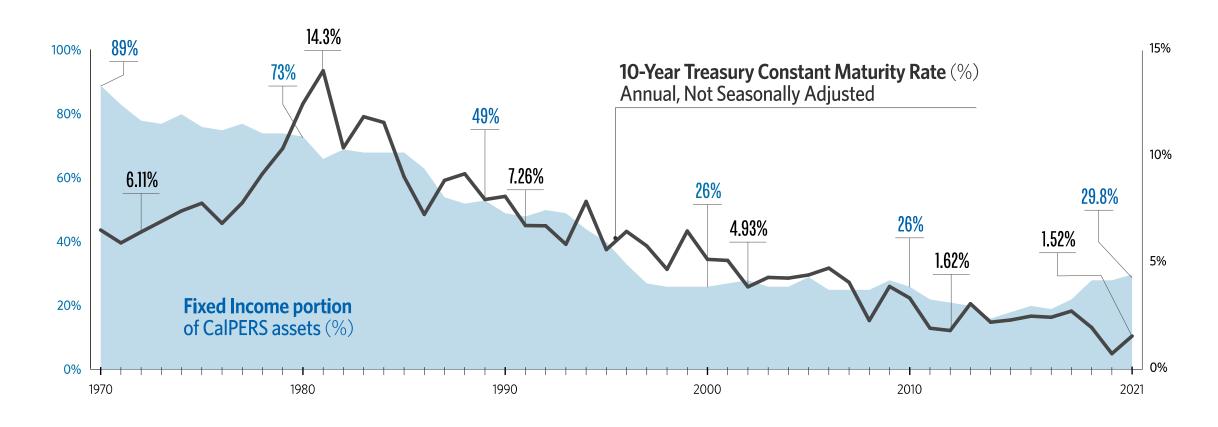
Risk-based asset allocation,
Discount rate, Funded status,
Employer contributions



Economic assumptions, Demographic assumptions

Challenges to Achieving Target Returns

US Treasury Yields Reduced to Near Zero





Leading Up to the Discount Rate Decision

2021 – began the ALM review, which is conducted every 4 years 21.3% return for fiscal year 2020-21

Funding Risk
Mitigation
Policy
triggered

Discount rate automatically lowered to 6.8% on July 1, 2021 New Capital
Market
Assumptions
adopted –
current
portfolio has
projected
returns of
6.2% over the
next 20 years

considered portfolios with 6.5%, 6.8% and 7.0% discount rates with varying degrees of leverage



Risk Mitigation Policy Had Already Lowered Discount Rate to 6.8%



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investment returns outperform discount rate by:

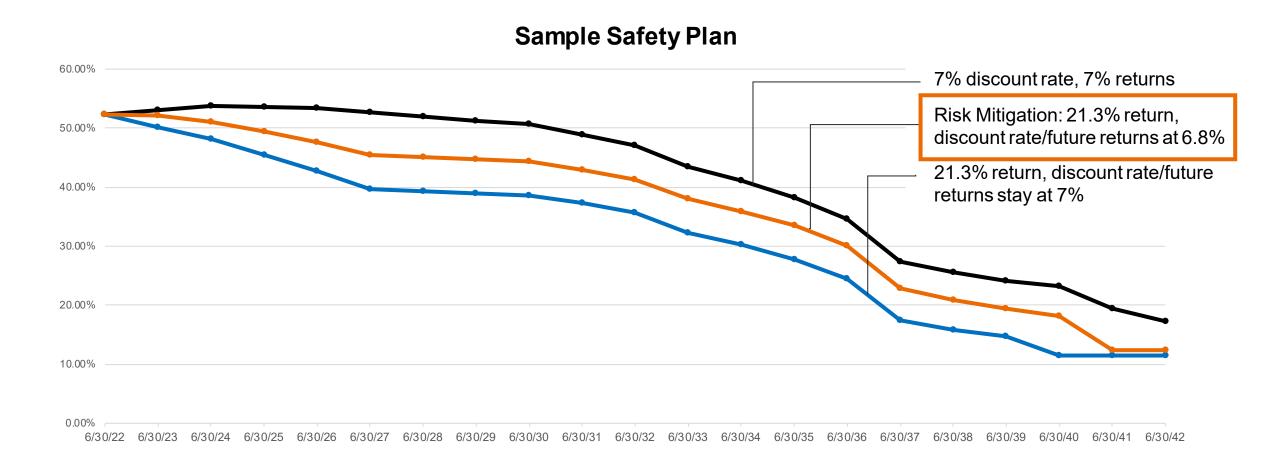


then

resulting discount rate will be:



21.3% Return Softened Impact of Discount Rate Reduction for Employers





Balancing Risk & Reward

% of Private Assets

% of Leverage

Tolerance for Drawdown Risk Employers' ability to pay



Discount Rates and Portfolios Considered

Portfolio Characteristics		Years 1-20		
Name	Leverage	Discount Rate	Drawdown	Volatility
Current	0%	6.2%	22.6%	11.2%
A1	0%	6.5%	20.4%	10.9%
A2	3%	6.5%	20.1%	10.8%
B1	0%	6.8%	23.6%	12.1%
B2	5%	6.8%	23.0%	12.0%
C1	5%	7.0%	25.5%	12.9%



ALM Outcome

Board selected 6.8% discount rate with 5% leverage (Candidate Portfolio B2)

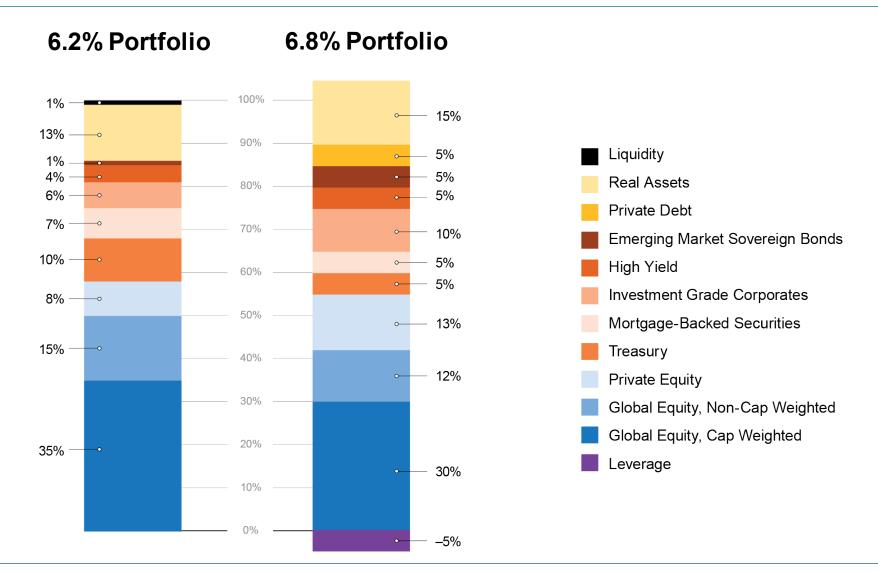
New strategic asset allocation:

- 5% leverage
- Increased allocation to private assets

New actuarial assumptions adopted



Previous Portfolio (6.2%) and New Portfolio (6.8%)





What Leverage Does

CalPERS & Leverage

- Board approved adding 5% leverage as a strategic asset allocation
- Current leverage is mainly in real estate portfolio and is actively managed
- Leverage is borrowing money to buy assets
- Will take several years to fully implement
- Leverage has been used in moderation for years

Why Is CalPERS Using Leverage?

- Reduce percentage of CalPERS Fund allocated to riskier assets, including public stocks
- Increase diversification by investing in less-risky assets, including fixed income, to better withstand economic downturns
- Reduces overall risk and volatility compared with a similar portfolio that contains no leverage
- Not being used to increase private asset investments

What Are the Risks?

- Leverage adds complexity to managing the fund
- Higher losses in some market conditions



Why Are Private Assets Critical to the Asset Allocation?



Highest returning asset class, past and projected



Portfolio diversifier



Access to different parts of the economy not readily available in public markets

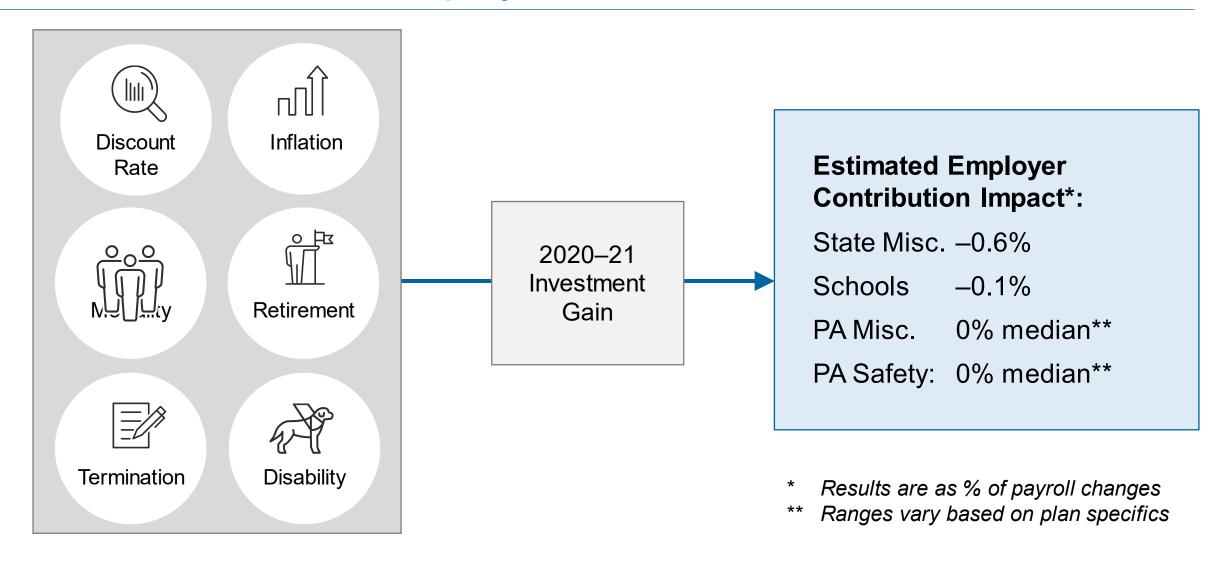


Discount Rate

- Discount Rate set by Risk Mitigation Policy affirmed by Board
- Increases normal cost
- Increases UAL (unfunded accrued liability)
- School and State plans effective 2022–23 fiscal year
- Public agency plans effective 2023–24 fiscal year



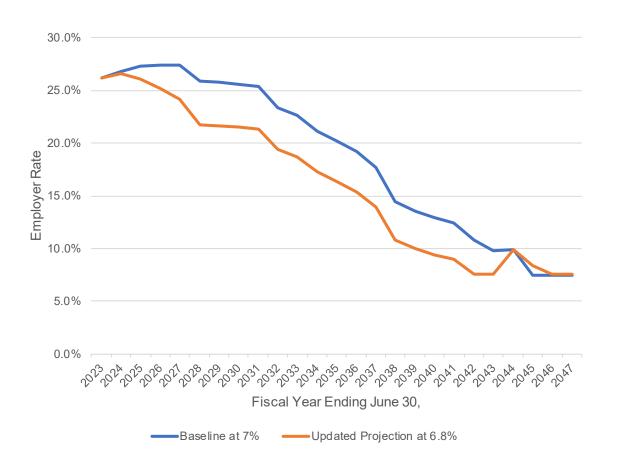
ALM Outcomes for Employers — Year 1



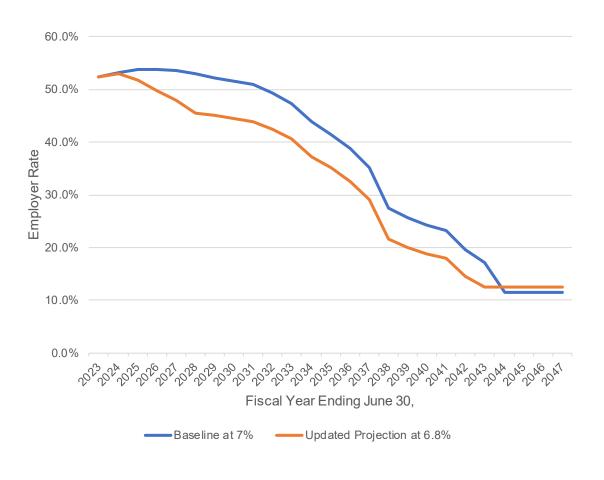


Employer Contribution Rate Projections

Sample Public Agency Misc. Plan



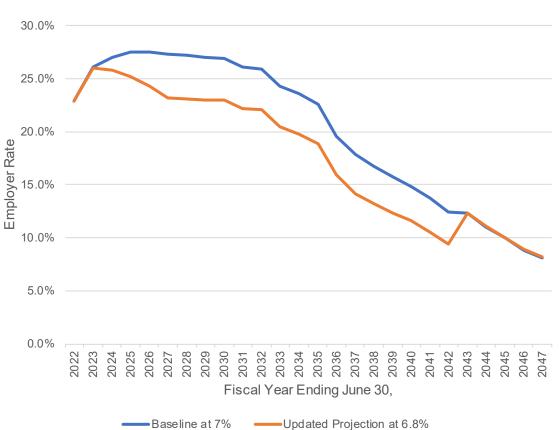
Sample Public Agency Safety Plan



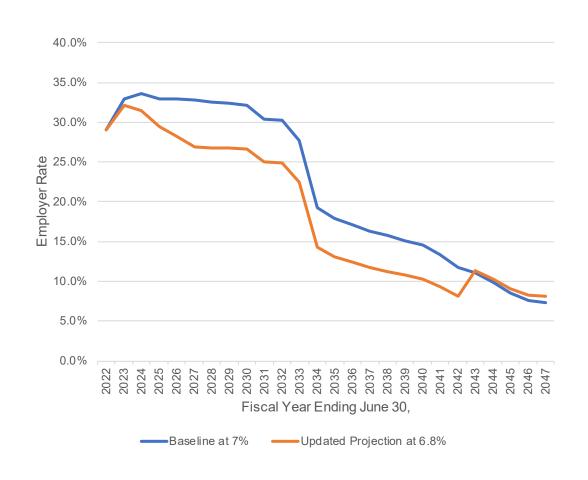


Employer Contribution Rate Projections



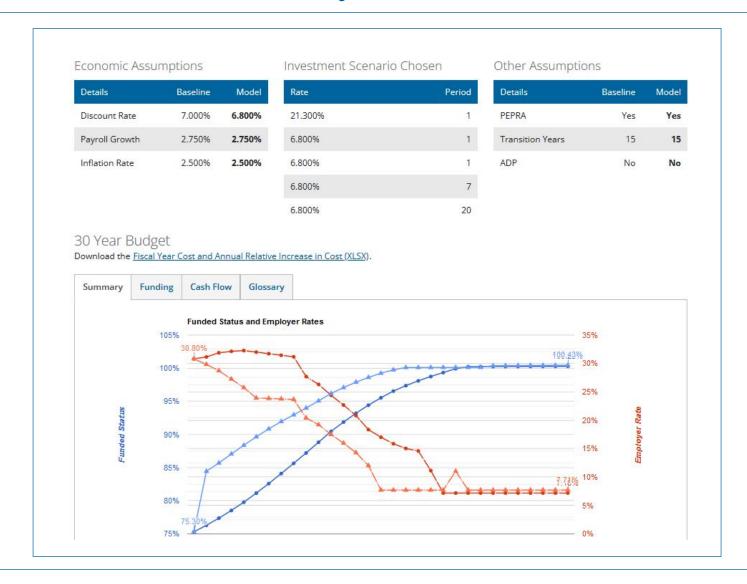


State Misc. Plan





Pension Outlook Tool – Model Any Plan's Contribution Rate Projections





How Are CalPERS Members Affected?

All members

Strengthens long-term sustainability of pension plan

Active PEPRA members

Increase in contributions in most plans, average of 0.8%

Active members

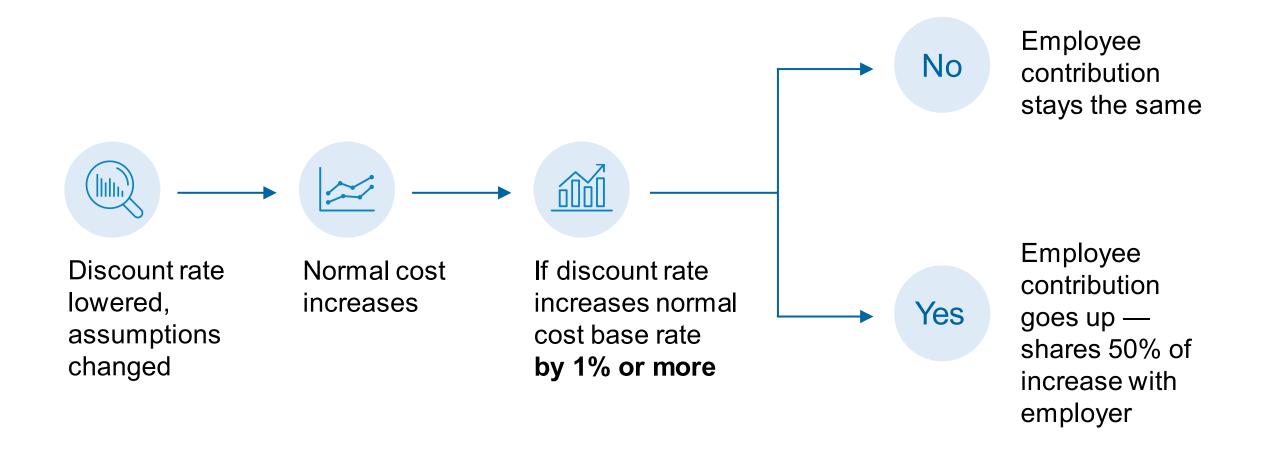
- Minor technical changes to pension calculation based on retirement date
- Slight increase in service credit purchases based on date of request

Retired members

No change to pension benefits or COLA

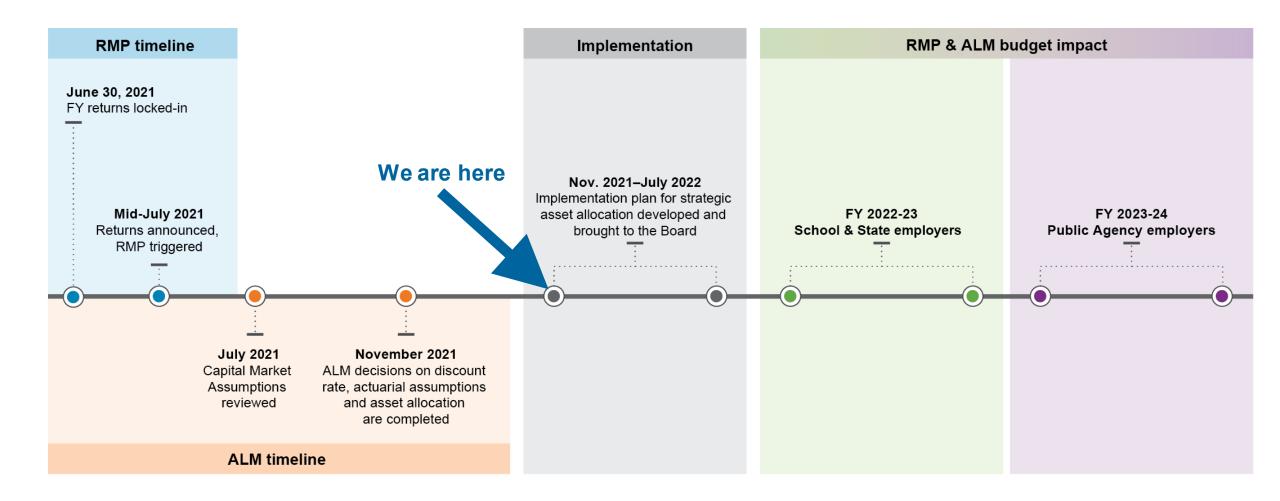


When Do PEPRA Member Rates Increase?





Implementation





Q&A

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