

Advanced Tools for Managing CalPERS Pension Costs and UAL

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Universal Pension Funding Equation

Universal Funding Equation

$$C + I = B + E$$

Contributions + Investment Income = Benefits + Expenses

Universal Funding Equation

Implications

- Money coming into CalPERS will ultimately equal money going out
- Long-term contribution requirements are mostly determined by the level of promised benefits – not CalPERS or actuarial assumptions
- Greater/lesser investment returns result in lesser/greater contributions
- Contributions coming in earlier than required generally result in increased investment returns which lower future contributions

Consider Objectives and Strategies

Objectives

- Vary from agency to agency
- May vary over time even for a given agency
- Formal funding policy may be helpful in achieving stated objectives
- CalPERS main objective is ensuring the security of promised benefits
 - Annual required minimum employer contributions reflect CalPERS objectives

Examples of Objectives

- Reduce employer contributions in the long run
- Limit year to year contribution volatility
- Remove ramp effect from losses
- Achieve a target funded status by a certain date
- Increase flexibility regarding the payment of the minimum required contribution in a given future year
- Alter near-term pattern of required minimum contributions
- Understand the potential impact of various future scenarios on projected actuarial results

Employer Strategies

- Additional Discretionary Payments (ADPs)
- Pension Obligation Bonds (POBs)
- California Employers' Pension Prefunding Trust (CEPPT)
- Fresh start of Unfunded Accrued Liability (UAL)
- Other changes to existing UAL schedule
- CalPERS tools and actuaries can help

Managing Employer Contributions Tool (MEC)

CalPERS Sample Plan

Sample UAL Schedule (from valuation report)

Earlier layers excluded in order to fit on slide

		Ramp		Escala-			Expected		Expected		Minimum Required
	Date	Level	Ramp	tion	Amort.	Balance	Payment	Balance	Payment	Balance	Payment
Reason for Base	<u>Est.</u>	2023-24	Shape	<u>Rate</u>	<u>Period</u>	6/30/21	2021-22	6/30/22	2022-23	6/30/23	2023-24
(Gain)/Loss	6/30/18	80%	Up/Down	2.80%	27	(18,764,325)	(498,787)	(19,524,832)	(768,756)	(20,058,057)	(1,023,425)
Assumption Change	6/30/18	80%	Up/Down	2.80%	17	67,598,946	2,465,024	69,648,218	3,799,218	70,458,030	5,101,913
Investment (Gain)/Loss	6/30/19	60%	Up Only	0.00%	18	8,485,907	185,536	8,871,208	371,071	9,090,970	546,609
Non-Investment (Gain)/Loss	6/30/19	No	Ramp	0.00%	18	2,149,818	196,178	2,093,267	196,177	2,032,872	192,740
Investment (Gain)/Loss	6/30/20	40%	Up Only	0.00%	19	40,873,971	0	43,653,401	956,224	45,633,631	1,875,872
Non-Investment (Gain)/Loss	6/30/20	No	Ramp	0.00%	19	(5,671,888)	0	(6,057,576)	(553,808)	(5,897,163)	(543,852)
Assumption Change	6/30/21	No	Ramp	0.00%	20	10,727,159	(1,676,345)	13,189,009	(1,723,283)	15,866,773	1,426,797
Net Investment (Gain)	6/30/21	20%	Up Only	0.00%	20	(195,041,195)	0	(208,303,996)	0	(222,468,668)	(4,781,896)
Non-Investment (Gain)/Loss	6/30/21	No	Ramp	0.00%	20	(4,961,867)	0	(5,299,274)	0	(5,659,625)	(508,934)
Risk Mitigation	6/30/21	No	Ramp	0.00%	1	57,072,761	(2,767,918)	63,814,188	(2,845,420)	71,094,126	73,471,574
Risk Mitigation Offset	6/30/21	No	Ramp	0.00%	1	(62,329,152)	0	(66,567,534)	0	(71,094,126)	(73,471,574)
Total				•		349,878,439	35,058,612	337,439,173	40,189,304	318,851,768	43,832,501

CalPERS Sample Plan

Projected Contributions (from valuation report)

Required Projected Future Employer Contributions Contribution (Assumes 6.80% Return for Fiscal Year 2021-22 and Beyo										
Fiscal Year	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29				
Normal Cost %	9.23%	9.1%	9.0%	8.9%	8.8%	8.7%				
UAL Payment	\$43,832,501	\$42,940,000	\$35,592,000	\$33,437,000	\$30,012,000	\$31,349,000				
Total as a % of Payroll*	19.87%	19.2%	17.2%	16.3%	15.3%	15.3%				
Projected Payroll	\$411,984,733	\$423,520,306	\$435,378,874	<i>\$447,569,483</i>	\$460,101,429	\$472,984,269				

Scenario 1 – Additional Discretionary Payment

		22-23 ADP Amount							
\$	483,927,278	\$ -	Total Payments	\$	483,927,278	\$ -			
\$	165,075,510	22 - 23 Payment Date	Interest Paid	\$	165,075,510				
		1/6/2023	Total Savings	\$	-				
		Total ADP	Schedu	ıle wit	th ADP	Contribution			
Mi	d-Year Payment	(Valued Mid-year)	BOY Balance	*	Mid-Year Payment	Difference			
\$	35,058,612		\$ 349,878,43	9 \$	35,058,612				
\$	40,189,304	\$ -	\$ 337,439,17	3 \$	40,189,304	\$ -			
\$	43,832,501	\$ -	\$ 318,851,76	8 \$	43,832,501	\$ -			
\$	42,940,432	\$ -	\$ 295,235,38	9 \$	42,940,432	\$ -			
\$	35,592,474	\$ -	\$ 270,934,99	8 \$	35,592,474	\$ -			
\$	33,436,748	\$ -	\$ 252,575,86	i4 \$	33,436,748	\$ -			
\$	30,011,964	\$ -	\$ 235,196,11	.9 \$	30,011,964	\$ -			
\$	31,349,076	\$ -	\$ 220,173,86	7 \$	31,349,076	\$ -			
\$	32,723,630	\$ -	\$ 202,748,27	11 .	32,723,630	\$ -			
\$	34,136,664	\$ -	\$ 182,717,22		34,136,664	\$ -			
\$	33,423,032	\$ -	\$ 159,863,76		33,423,032	\$ -			
\$	32,819,348	\$ -	\$ 136,193,77		32,819,348	\$ -			
\$	28,687,666	\$ -	\$ 111,538,09		28,687,666	\$ -			
\$	26,927,786	\$ -	\$ 89,475,68	4 \$	26,927,786	\$ -			
\$	23,681,320	\$ -	\$ 67,731,75		23,681,320	\$ -			
\$	17,774,982	\$ -	\$ 47,864,27		17,774,982	\$ -			
\$	13,843,229	\$ -	\$ 32,749,65		13,843,229	\$ -			
\$	9,663,442	\$ -	\$ 20,670,46	11 .	9,663,442	\$ -			
\$	6,267,243	\$ -	\$ 12,089,46		6,267,243	\$ -			
\$	4,211,125	\$ -	\$ 6,434,72		4,211,125	\$ -			
\$	2,604,616	\$ -	\$ 2,520,33	4 \$	2,604,616	\$ -			
\$	-	\$ -	\$ -	\$	-	\$ -			
\$	-	\$ -	-	\$	-	\$ -			
\$	-	\$ -	\$ -	\$	-	\$ -			
\$	_	\$ -	-	\$	-	\$ -			
\$	-	\$ -	\$ -	\$	-	\$ -			

Scenario 1 – Additional Discretionary Payment

		22-23 ADP A	mount					ı
\$	483,927,278	\$ 30	0,000,000	Total Payments		\$	453,200,515	\$ (30,726,764)
\$	165,075,510	22 - 23 Payme	ent Date	Interest Paid		\$	134,348,747	
		<u> </u>	1/6/2023	Total Savings		\$	30,726,764	
		Total A	DP		Schedule	with A	DP	Contribution
Mi	d-Year Payment	(Valued Mic	d-year)	BOY Bala	nce	Mi	d-Year Payment	Difference
\$	35,058,612			\$	349,878,439	\$	35,058,612	
\$	40,189,304	\$ 29	9,958,827	\$	337,439,173	\$	40,189,304	\$ 30,000,000
\$	43,832,501	\$	-	\$	287,891,093	\$	41,781,189	\$ (2,051,312)
\$	42,940,432	\$	-	\$	264,289,300	\$	40,830,415	\$ (2,110,017)
\$	35,592,474	\$	-	\$	240,065,153	\$	33,423,375	\$ (2,169,099)
\$	33,436,748	\$	-	\$	221,848,502	\$	31,206,916	\$ (2,229,832)
\$	30,011,964	\$	-	\$	204,683,698	\$	27,719,696	\$ (2,292,268)
\$	31,349,076	\$	-	\$	189,955,523	\$	28,992,625	\$ (2,356,451)
\$	32,723,630	\$	-	\$	172,910,335	\$	30,301,198	\$ (2,422,432)
\$	34,136,664	\$	-	\$	153,353,742	\$	31,646,404	\$ (2,490,260)
\$	33,423,032	\$	-	\$	131,077,110	\$	30,863,044	\$ (2,559,988)
\$	32,819,348	\$	-	\$	108,095,223	\$	30,187,681	\$ (2,631,667)
\$	28,687,666	\$	-	\$	84,248,515	\$	25,982,312	\$ (2,705,354)
\$	26,927,786	\$	-	\$	63,126,231	\$	24,146,682	\$ (2,781,104)
\$	23,681,320	\$	-	\$	42,464,647	\$	20,822,345	\$ (2,858,975)
\$	17,774,982	\$	-	\$	23,833,581	\$	14,835,958	\$ (2,939,024)
\$	13,843,229	\$	-	\$	10,122,179	\$	10,460,673	\$ (3,382,556)
\$	9,663,442	\$	-	\$	-	\$	-	\$ (9,663,442)
\$	6,267,243	\$	-	\$	-	\$	-	\$ (6,267,243)
\$	4,211,125	\$	-	\$	-	\$	-	\$ (4,211,125)
\$	2,604,616	\$	-	\$	-	\$	-	\$ (2,604,616)
\$	-	\$	-	\$	-	\$	-	\$ -
\$	-	\$	-	\$	-	\$	-	\$ -
\$	-	\$	-	\$	-	\$	-	\$ -
\$	-	\$	-	\$	-	\$	-	\$ -

Scenario 2 – Fresh Start

- Employer Goals:
 - Create a level payment schedule
 - Realize savings
 - Shorten the period to paydown the UAL

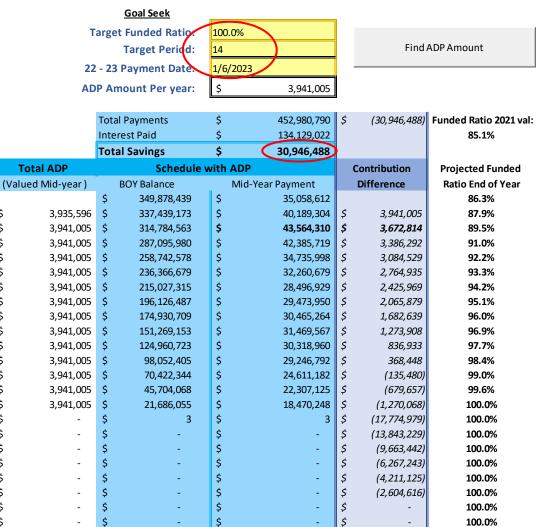
Scenario 2 – Fresh Start

\$	483,927,278	Fresh Start Period:	_	11	Total Pay		\$	448,098,553
\$	165,075,510	2022-23 ADP Amount:	\$	-	Total Inte	erest	\$	129,246,785
		2022-23 Payment Date:		1/6/2023	Total Sav	vings	\$	35,828,725
					11-Year F	resh Start Lev	el\$	
								Soft Fresh
Mid	d-Year Payment			BOY Balance	Mid-Ye	ear Payment		Start Payment
\$	35,058,612		\$	349,878,439	\$	35,058,612	\$	-
\$	40,189,304		\$	337,439,173	\$	40,189,304	\$	-
\$	43,832,501		\$	318,851,768	\$	40,736,232	\$	(3,096,269)
\$	42,940,432		\$	298,435,202	\$	40,736,232	\$	(2,204,200)
\$	35,592,474		\$	276,630,309	\$	40,736,232	\$	5,143,758
\$	33,436,748		\$	253,342,683	\$	40,736,232	\$	7,299,484
\$	30,011,964		\$	228,471,499	\$ -	40,736,232	\$	10,724,268
\$	31,349,076		\$	201,909,074	\$	40,736,232	\$	9,387,156
\$	32,723,630		\$	173,540,405	\$	40,736,232	\$	8,012,602
\$	34,136,664		\$	143,242,666	\$	40,736,232	\$	6,599,568
\$	33,423,032		\$	110,884,681	\$	40,736,232	\$	7,313,200
\$	32,819,348		\$	76,326,353	\$	40,736,232	\$	7,916,884
\$	28,687,666		\$	39,418,059	\$	40,736,233	\$	12,048,567
\$	26,927,786		\$	-	\$	-	\$	(26,927,786)
\$	23,681,320		\$	-	\$	-	\$	(23,681,320)
\$	17,774,982		\$	-	\$	-	\$	(17,774,982)
\$	13,843,229		\$	-	\$	-	\$	(13,843,229)
\$	9,663,442		\$	-	\$	-	\$	(9,663,442)
\$	6,267,243		\$	-	\$	-	\$	(6,267,243)
\$	4,211,125		\$	-	\$	-	\$	(4,211,125)
\$	2,604,616		\$	-	\$	-	\$	(2,604,616)
\$	-	_	\$	-	\$	-	\$	-
\$	-		\$	-	\$	-	\$	-
\$	-		\$	-	\$	-	\$	-

Scenario 3 – Target Funded Status

- Employer Goals:
 - Make level dollar ADPs for a specified period of time to reach a target funded status

Scenario 3 – Target Funded Status

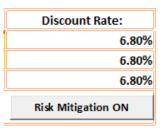


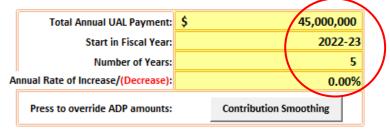
Scenario 4 – Contribution Smoothing

- Employer Goals:
 - Contribute a level contribution over a selected number of years

Scenario 4 – Contribution Smoothing

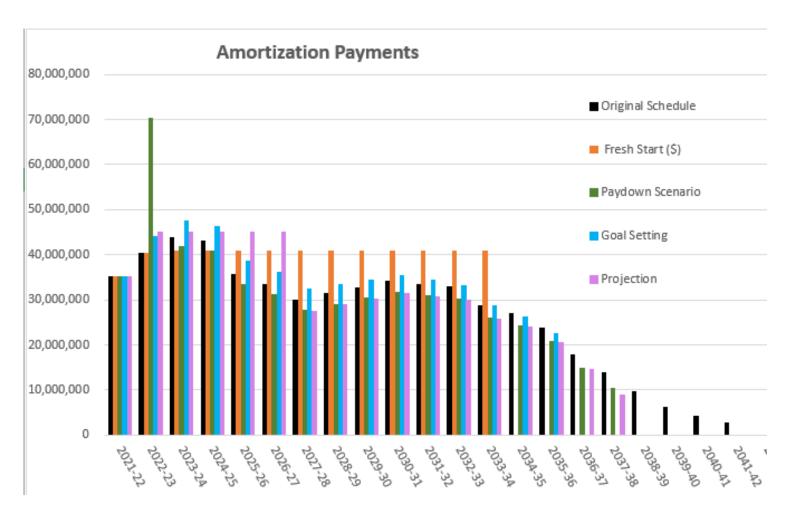
22-23 ADP Amount





			22-23	ADP Amount			
	\$	483,926,501	\$	4,810,696	Total Payr	ments	\$ 457,241,696
	\$	165,074,501	22 - 23	Payment Date	Interest P	aid	\$ 138,389,696
			1	1/6/2023	Total Savi	ngs	\$ 26,684,805
5	Sched	lule	To	otal ADP			
		Mid-Year Payment	(Valu	ed Mid-year)		BOY Balance	Mid-Year Payment
	\$	35,058,612		_	\$	349,878,439	\$ 35,058,612
	\$	40,189,304	\$	4,804,094	\$	337,439,000	\$ 40,189,304
	\$	43,832,501	\$	1,495,200	\$	313,887,000	\$ 43,504,800
	\$	42,940,000	\$ -	2,503,000	\$	288,727,000	\$ 42,497,000
	\$	35,592,000	\$	10,045,000	\$	261,855,000	\$ 34,955,000
	\$	33,437,000	\$	12,972,000	\$	233,157,000	\$ 32,028,000
	\$	30,012,000			\$	202,507,000	\$ 27,556,000
	\$	31,349,000			\$	187,800,000	\$ 28,824,000
	\$	32,724,000			\$	170,782,000	\$ 30,128,000
	\$	34,137,000			\$	151,259,000	\$ 31,469,000
	\$	33,423,000			\$	129,024,000	\$ 30,680,000
	\$	32,819,000			\$	106,091,000	\$ 30,000,000
	\$	28,688,000			\$	82,302,000	\$ 25,789,000
	\$	26,928,000			\$	61,247,000	\$ 23,948,000
	\$	23,681,000			\$	40,662,000	\$ 20,618,000
	\$	17,775,000			\$	22,120,000	\$ 14,626,000
	\$	13,843,000			\$	8,508,000	\$ 8,793,000
	\$	9,663,000			\$	-	\$ -

Comparison of all Scenarios

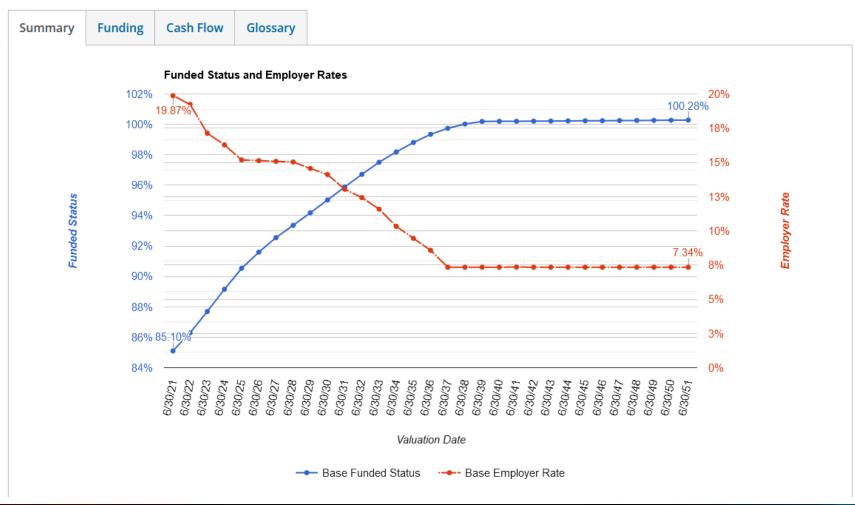


Pension Outlook Tool

Pension Outlook

- Registration/Log-in on CalPERS Website and User Manual
 - https://www.calpers.ca.gov/page/employers/actuarial-resources/pension-outlookoverview/pension-outlook
- Cost Projection Tool is Open to All Stakeholders
- Non-Pooled and Pooled Plans
- State and Schools plans
- Based on most recent valuation results at 6.30.21
- Can be used to model the actual investment return for FY 2021-22 of -7.5%

Sample Plan 1 Base Results



Sample Plan 1 Base Results

Cost Over 30 Years (\$M)

Details	Amount
Baseline	\$1,938.96
Scenario	\$1,938.96
Change	\$0.00
Increase/ Decrease	0.00%

Funded Status

Details	Percentage
Current at 06/30/2021	85.10%
Projected at 06/30/2022	86.29%
Lowest Funded Status	85.10%

Future Funded Status

Date	Percentage
at 06/30/2025	79.33%
at 06/30/2027	82.14%
at 06/30/2032	89.68%

Employer Rates

Details	Percentage
Current FY (at 06/30/2022)	19.92%
Projected for next FY (at 06/30/2023)	19.87%
Average Over 30 Years	11.41%
Increase Over Baseline Over 30 Years	0.00%
Maximum Over 30 Years	19.92%
Increase Over Baseline Over 30 Years	0.00%

Plan Cost Diagnostics

Rate	Average
Average Rate Relative to Current Rate	-42.72%
Maximum Rate Relative to Current Rate	0.00%
Average Rate Relative to Baseline	0.00%
Maximum Rate Relative to Baseline	0.00%
Cost Over 30 Years Relative to Baseline	0.00%

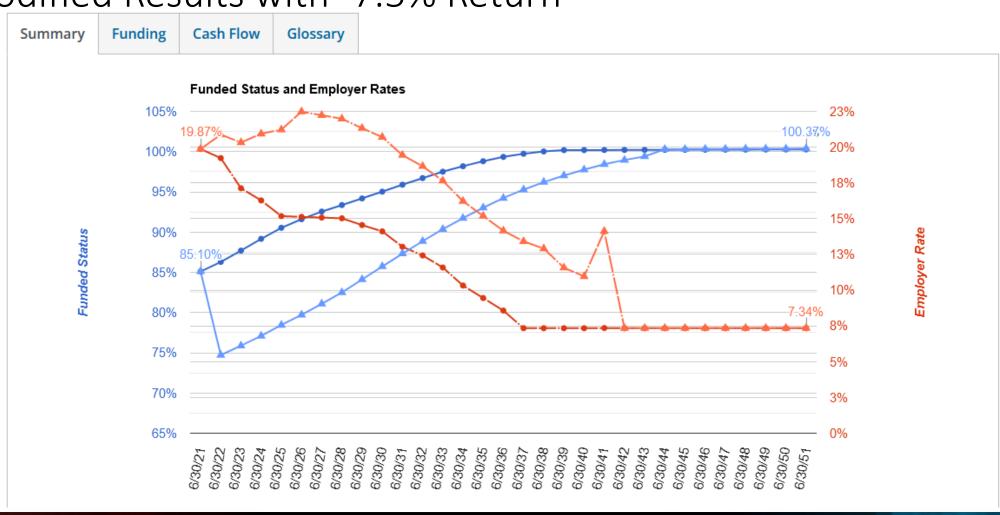
Sample Plan 1 Modeling Assumptions

Reset Modeling Criteria

Submit

Modeling Assumptions Years to Project **PEPRA Additional Discretionary Payment** Random Investment Scenario O₁₀ Yes O Yes O Yes O 20 O No No No 30 **PEPRA Transition Years** Rate % Number of Years (required) (required) 0 10 Discount Rate % (required) -7.5 6.800 15 O 20 6.800 6.800 6.800 6.800 20

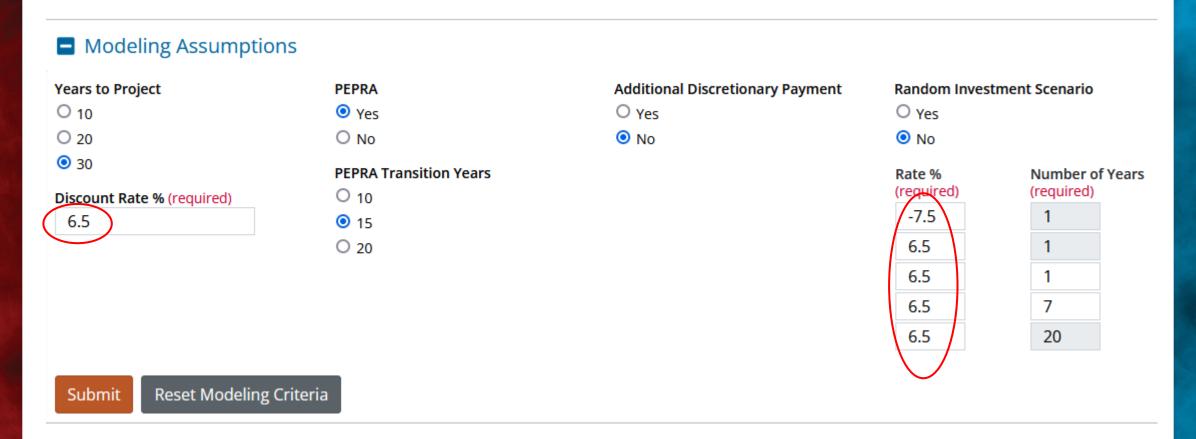
Sample Plan 1 Modified Results with -7.5% Return



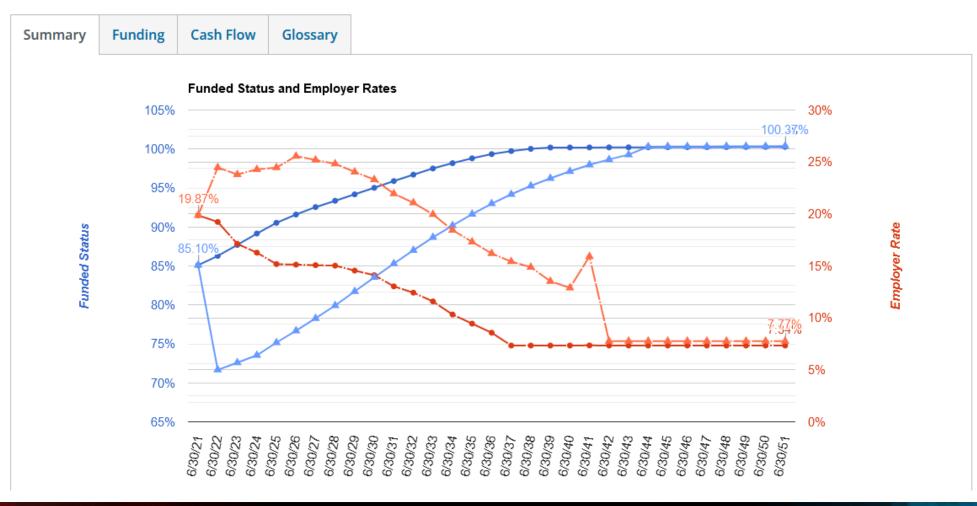
Sample Plan 1 Modified Results with -7.5% Return

				_	_							
4	A Continuity	В	С	D	Е	F	G	Н		J	K	L
	Fiscal Year Cost (in \$M)	2022 22	2022 24	2024 25	2025 26	2025 27	2027 20	2020 20	2020 20	2020 24	2024 22	2022 22
2	161 - Miscellaneous Plan		2023-24	2024-25	2025-26	2026-27		2028-29	2029-30	2030-31		2032-33
3	Payroll	\$400.76	\$411.98	\$423.52	\$435.38	\$447.57	\$460.10	\$472.98	\$486.23	\$499.84	\$513.84	\$528.23
4	Baseline	400.04	400.00	420.55	400.00	420.52	A40.45	440.50	444.00	444.70	440.05	440.77
5	Normal Cost	\$33.34	\$38.03	\$38.56	\$39.09	\$39.62	\$40.15	\$40.68	\$41.20	\$41.73	\$42.25	\$42.77
6	UAL Payment	\$44.76	\$43.83	\$42.90	\$35.48	\$33.23	\$29.68	\$30.86	\$32.10	\$33.37	\$32.52	\$31.78
7	Total Employer Cost	\$78.10	\$81.86	\$81.46	\$74.57	\$72.85	\$69.82	\$71.54	\$73.30	\$75.10	-	\$74.54
8	Total Employer Rate	19.92%	19.87%	19.23%	17.13%	16.28%	15.18%	15.12%	15.07%	15.02%	14.55%	14.11%
	Scenario											
	Normal Cost	\$33.34	\$38.03	\$38.56	\$39.09	\$39.62	\$40.15	\$40.68	\$41.20	\$41.73	\$42.25	\$42.77
11	UAL Payment	\$44.76	\$43.83	\$49.86	\$49.40	\$54.11	\$57.52	\$65.66	\$66.90	\$68.18	\$67.32	\$66.58
12	Total Employer Cost	\$78.10	\$81.86	\$88.42	\$88.49	\$93.73	\$97.67	\$106.34	\$108.10	\$109.90	\$109.57	\$109.34
13	Total Employer Rate	19.92%	19.87%	20.88%	20.32%	20.94%	21.23%	22.48%	22.23%	21.99%	21.32%	20.70%
14	Impact on Cost											
15	Total Employer Cost	\$0.00	\$0.00	\$6.96	\$13.92	\$20.88	\$27.84	\$34.80	\$34.80	\$34.80	\$34.80	\$34.80
16	Total Employer Rate	0.00%	0.00%	1.64%	3.20%	4.67%	6.05%	7.36%	7.16%	6.96%	6.77%	6.59%
17												
18	Baseline	6/30/2022	6/30/2023	6/30/2024	6/30/2025	6/30/2026	6/30/2027	6/30/2028	6/30/2029	6/30/2030	6/30/2031	6/30/2032
19	Accrued Liability	\$2,449.80	\$2,565.54	\$2,682.61	\$2,801.34	\$2,921.07	\$3,043.33	\$3,167.29	\$3,292.92	\$3,420.50	\$3,549.66	\$3,680.73
20	Market Value of Assets	\$2,113.93	\$2,249.78	\$2,391.72	\$2,536.08	\$2,675.53	\$2,816.56	\$2,956.93	\$3,101.34	\$3,250.28	\$3,403.62	\$3,559.66
21	UAL - Baseline	\$335.87	\$315.76	\$290.89	\$265.27	\$245.54	\$226.77	\$210.36	\$191.58	\$170.21	\$146.04	\$121.06
22	Funded Ratio	86.29%	87.69%	89.16%	90.53%	91.59%	92.55%	93.36%	94.18%	95.02%	95.89%	96.71%
23	Scenario											
24	Accrued Liability	\$2,449.80	\$2,565.54	\$2,682.61	\$2,801.34	\$2,921.07	\$3,043.33	\$3,167.29	\$3,292.92	\$3,420.50	\$3,549.66	\$3,680.73
25	Market Value of Assets	\$1,830.04	\$1,946.58	\$2,067.91	\$2,197.44	\$2,328.25	\$2,467.24	\$2,612.63	\$2,769.59	\$2,931.94	\$3,099.60	\$3,270.93
26	UAL - Scenario	\$619.76	\$618.95	\$614.71	\$603.91	\$592.82	\$576.09	\$554.66	\$523.33	\$488.55	\$450.06	\$409.79
27	Funded Ratio	74.70%	75.87%	77.09%	78.44%	79.71%	81.07%	82.49%	84.11%	85.72%	87.32%	88.87%
28												
29	Impact on UAL	\$283.89	\$303.20	\$323.81	\$338.64	\$347.28	\$349.32	\$344.30	\$331.75	\$318.34	\$304.02	\$288.73

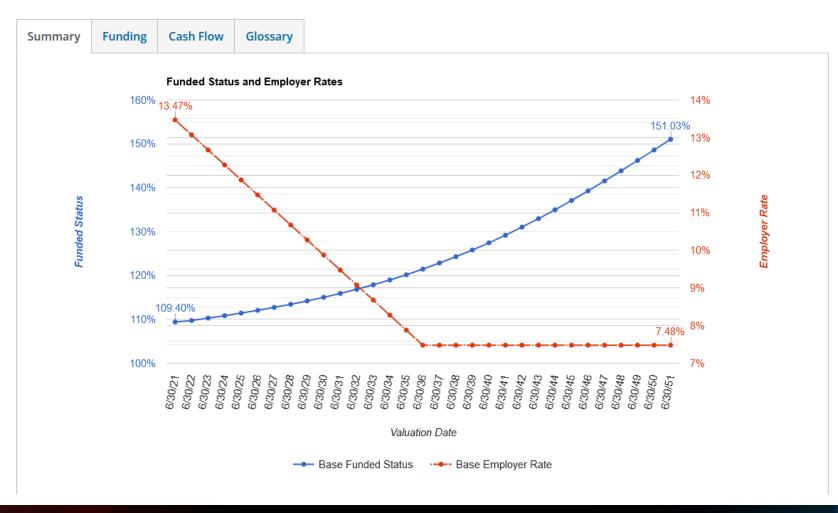
Sample Plan 1 Modified Results with -7.5% Return and 6.5% Discount Rate



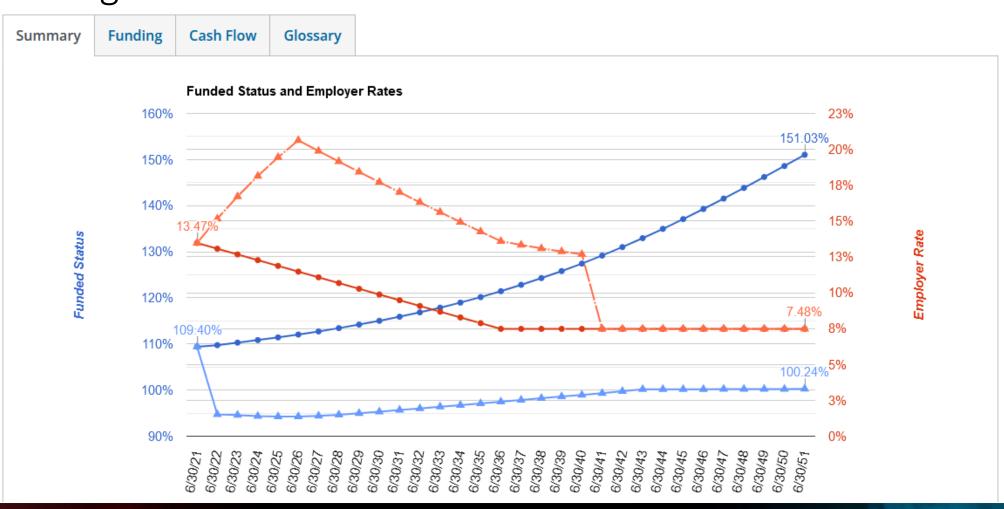
Sample Plan 1 Modified Results with -7.5% Return and 6.5% Discount Rate



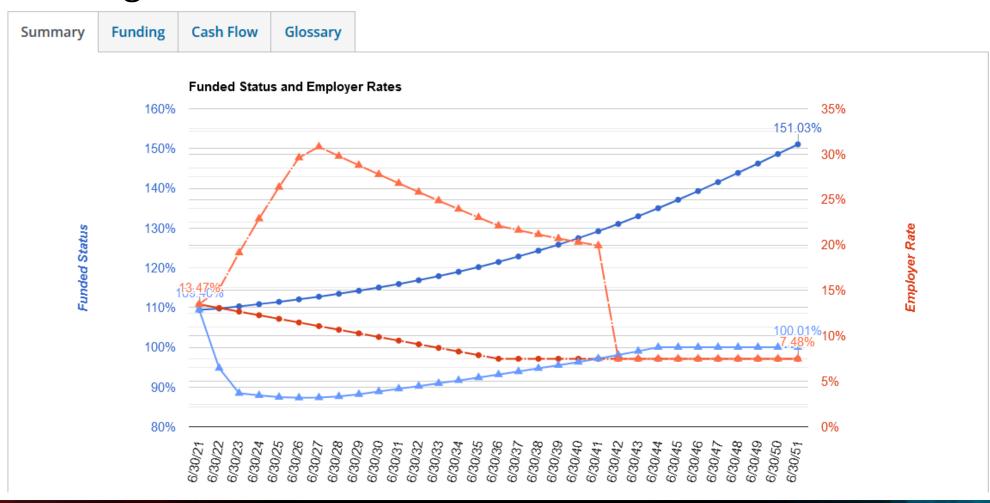
Sample Plan 2 – Overfunded Plan as of 6/30/2021 Base results



Sample Plan 2 — Overfunded Plan as of 6/30/2021 Reflecting Actual 2021-22 Return of -7.5%



Sample Plan 2 — Overfunded Plan as of 6/30/2021 Reflecting Actual 2021-22 Return of -7.5% and 0% for 2022-23



Other Possible Scenarios to Model

Model:

- 1. 6.8% Discount Rate with 6.0% Returns
- 2. 6.8% Discount Rate with 6% Returns for 5 years, 6.8% thereafter
- Impact of paydown programs extra \$X million paid for next 5 years
- 4. Volatile year to year investment returns
- 5. Many possible scenarios to be considered or budgeted for

Appendix

CalPERS Current Landscape

6/30/2022 PERF Funded Status (72% in total)

State Plan – 71%

PA Non-Pooled Plans – 73%

Schools Pool – 69%

PA Pooled Plans – 76%

CalPERS Current Landscape

Actuarial Cost Method - determines how CalPERS sets required employer contributions

- Entry Age Normal Cost method which spreads projected total costs of members' benefits evenly over the working careers of the members (normal cost)
- If assets on a valuation date are less than the funding target on that date (accrued liability), the plan has unfunded accrued liability and an additional required contribution (on top of the normal cost)

CalPERS Current Landscape

Amortization of Unfunded Accrued Liability

- Unfunded Accrued Liability separated into layers based on how and when UAL was increased/decreased
- Layers added or deleted annually
- Most new layers are amortized over 20 years
- Layers due to investment gains/losses have a 5-year ramp within the 20-year amortization period